

## Ottawa River North Shore Parklands Plan

**April 2018** 

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### Message from the CEO



t is with great pride that I present the Ottawa River North Shore Parklands Plan.

One of the key milestones outlined in the Plan for Canada's Capital, 2017 - 2067, is the transformation of the Capital's historic riverfronts into vibrant public parklands. This plan will help to realize this vision of improved shoreline access and lively waterfront areas.

It provides an opportunity to reimagine and reconnect with the historic river culture that once defined the Capital, from the earliest Indigenous encampments, to the fur trade on "the original Trans-Canada Highway," to the booming lumber industry that literally put the Capital on the map.

This plan is the result of an extensive dialogue with many stakeholders in the public and private sectors, as well as the Indigenous community and shoreline property owners. There have also been three rounds of consultations to gather public input. This plan reflects many

insights gained through this process.

The Ottawa River North Shore Parklands Plan allows for a diverse range of activity along the river, including places for relaxation that emphasize the landscape and tranquil contact with the water, as well as different observation points providing views of Capital symbols and landmarks, and more dynamic and active sites in and around locations such as Jacques-Cartier Park, the Canadian Museum of History and Montcalm Street. It also honours the rich Indigenous history and culture of the Capital, highlighting Anishinabe archaeological sites, in partnership with the Indigenous community.

It emphasizes the resilience of the shoreline, and supports the maintenance and renaturalization of the riverfront by ensuring that activities taking place near the water are adapted to the site's carrying capacity.

The success of this plan will require continued close collaboration with the Ville de Gatineau and riverfront property owners, as well as federal partners such as the Canadian Museum of History. The plan will be implemented over several years, and the NCC will continue to consult with the public as the plan advances.

I would like to thank and congratulate the NCC employees who worked on developing this creative vision for the north shore of the Ottawa River.

Dr. Mark Kristmanson Chief Executive Officer



### ACKNOWLEDGEMENTS

The Ottawa River North Shore Parklands Plan represents close to four years of research, analysis, planning and consultations with the public, as well as with organizations in the National Capital Region. This plan was made possible through the engagement of many people. Our thanks goes to each and every one who contributed to the project. We would also like to thank the many members of the public and external groups who took part in various working meetings, provided comments or participated in public consultation workshops to build on and enhance the proposals.

And special recognition goes to the following NCC personnel for their efforts, and without whom this plan would not have been possible.

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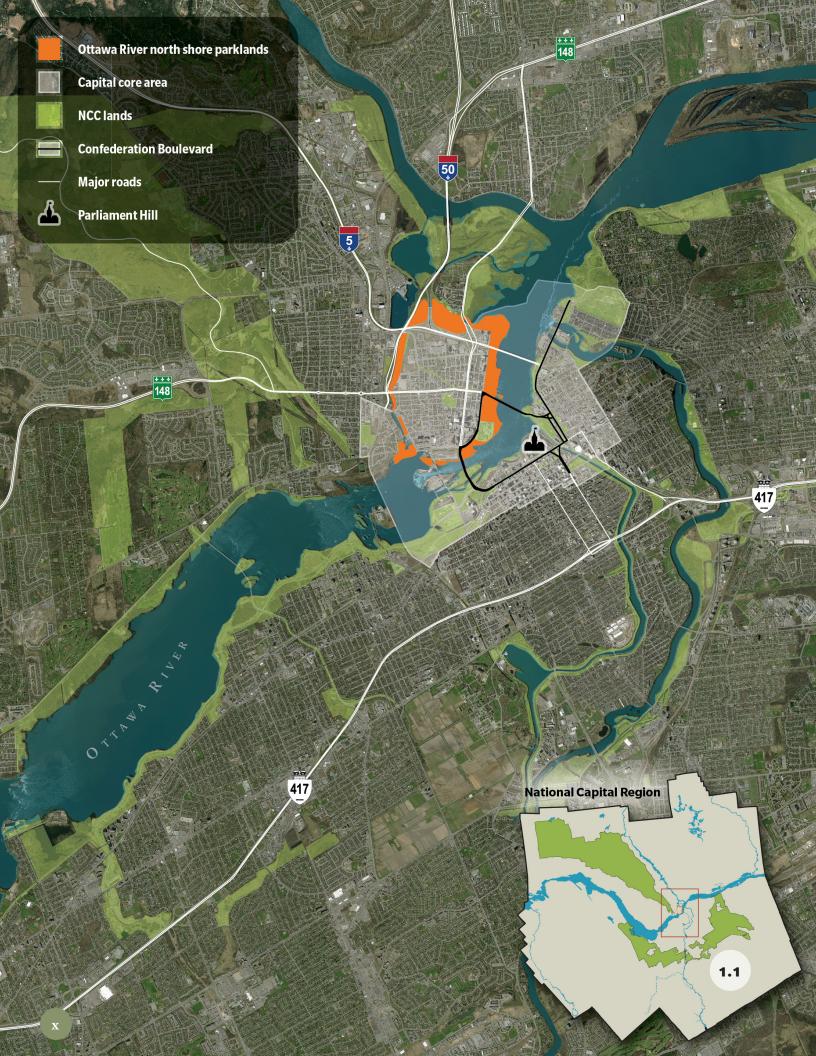
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### 1 Introduction

"GETTING TO KNOW THE RIVERFRONT"



### 1.1 BACKGROUND

Riverfront lands in the Capital's core area run adjacent to urban neighbourhoods in Gatineau and many key federal government landmarks. These lands are an important part of downtown Gatineau's green infrastructure, providing open spaces that can accommodate large public gatherings. They also provide a natural environment along the riverbanks. A number of regional stakeholders have varied interests in these lands, and it is therefore important to ensure proper coordination of how these riverfront areas are used.

The National Capital Commission's (NCC) planning mandate is established under the *National Capital Act*, which confers upon the NCC the responsibility for planning, developing and improving the Capital and, more specifically, federal lands. Capital core area riverfront lands are largely federal property, as shown on Map 1.3 on page 4. The vast

majority of these lands are part of the National Interest Land Mass (NILM), which consists of land that has been identified as key to the NCC's long-term mandate.

### 1.2 PLAN OBJECTIVE AND SCOPE

The objective of the Ottawa River North Shore Parklands Plan is to guide development decisions by basing them on a long-term vision. The plan proposes land uses and design guidelines for federal lands in the study area that will contribute to achieving that vision.

The plan is meant to guide development projects and activities on federal lands. It will also serve as a decision-making tool for federal approvals regarding land use, design and real estate transactions.



Aerial view of Ottawa River and Hull Island shorelines (2012)

### STUDY AREA AND SECTORS **S**ECTORS POINTS OF INTEREST A Jacques-Cartier Park North Scott Point and Portage Park 1 Leamy Lake B Monastery area 2 Rideau Falls Riverfront lands near the Zibi neighbourhood ByWard Market Jacques-Cartier Park South Mouth of Brewery Creek Parliament Hill Canadian Museum of History grounds Brewery Creek - Montcalm Area around Kruger plant Brewery Creek - north of Hull Island Canadian War Museum MACDONALD-CARTIER ALLUMETTIÈRES ALEXANDRA E LAURIER ALEXANDRE-TACHE H G 1.2 500 600 M



The study area includes federal lands in the Capital core area that run along the periphery of Hull Island in Gatineau, between the Ottawa River and Laurier Street. It also includes private properties that are in the process of being purchased. The plan also covers the federal lands along Ruisseau de la Brasserie (Brewery Creek). These lands encompass the following:

- Jacques-Cartier Park North (A) and South (C);
- the monastery and surrounding areas (B);
- Canadian Museum of History grounds between the building and the river (D);
- areas around the Kruger plant, all the way to the Portage Bridge (E) (F);
- riverfront lands between the Portage and Chaudières bridges (G)
- the combined area of Portageurs Park, Montcalm-Taché
   Park and the Wright-Scott House (H)
- lands located between Brewery Creek and Montcalm Street (between Wright Street and 135 Montcalm) (I)
- lands along Brewery Creek between the Hwy. 5/50 and Fournier Boulevard bridges (J).

The plan also outlines the NCC's wishes regarding the development or use of certain adjacent non-federal lands, which would help achieve the objectives of this plan. Suggested points of consideration are provided and could be discussed in greater depth with property owners and the Ville de Gatineau, with a view to potentially establishing partnerships. These lands include the following:

- Riverfront lands that are part of the Ottawa River and Brewery Creek riverbeds;
- the natural area adjacent to the west end of Portageurs Park (Hydro-Québec)
- the Hydro-Ottawa lot (or land) adjacent to Trou du Diable (Devil's Hole) falls
- fenced-in areas at the Kruger plant.

### 1.4 PLAN DEVELOPMENT PROCESS

Each stage of the development process involved extensive consultation with regional organizations, as well as the public. Given the large number of stakeholders in the development and use of these riverfront lands, combining their multiple interests into a cohesive whole was challenging. A consultation report has been produced which outlines the comments received.

The plan was developed in a three-phase process.

- Phase 1—Analysis and research: Gathering pertinent information from various documents, the public and various regional organizations; defining the widely varying perceptions of the sites.
- Phase 2—Vision and general policies: Formulating the roles of riverfront lands and preliminary vision statements; presenting these in public consultations and to regional organizations.
- Phase 3—Development plan: Writing a draft plan based on comments received; posting it online in order for the public and regional organizations to comment.

The plan also benefited from directions suggested by the Advisory Committee on Planning, Design and Realty and the newly created Ad hoc Advisory Committee on the Activation of the North Shore of the Ottawa River.

The plan development process was carried out in parallel with a strategic environmental assessment, which is used to systematically assess the environmental impacts of projects and ensure that environmental, social and economic issues are factored into the decision-making process as early as possible. A summary of the strategic environmental assessment is provided in Appendix 3.

## 1.5 HISTORICAL AND PLANNING BACKGROUND

### SITES STEEPED IN HISTORY

The Ottawa River, which runs through the study area, stretches more than 1,270 kilometres, and makes up one of the largest river systems in Canada. The river was the main factor in the region's settlement and development. The unique geography created by the confluence of the Gatineau, Rideau and Ottawa rivers, and the presence of the Chaudières Falls (*Akikodjiwan*), made the area a natural meeting place for trade and exchange for millenniums. The natural harbours of the north shore, for example, offered stopping and portage points between the current location of the Portage and Macdonald-Cartier bridges in the very heart of the current Capital Region.



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According to oral tradition and archaeological findings, Algonquin presence in the region dates back over 8,000 years. The settlement of Algonquin peoples was also noted by the first Europeans who arrived in the 17th century. The Anishinabe (called the Algonquin by Champlain) also helped the Europeans explore the Ottawa River, which would lead them to the heart of the continent and become a key component of the fur trade.

At the turn of the 19th century, the demand for lumber spurred on the logging industry, and use of the river for log driving. To get around the Chaudières Falls, the Wrights, one of the first families to settle in the region, built a timber slide, which ran along what is now Laurier Street, between Eddy Street and Scott Point. With hydro power from the river, the first sawmills were established in the region. Over the course of the century, the number of sawmills multiplied and their use diversified because of demand. Later, sources of power other than hydro were introduced, but the river continued to be used for log transport. The sawmills and associated storage areas gradually came to occupy most of the riverfront lands. Throughout the 19th century and a large part of the 20th century, the riverfront landscape was heavily marked by the forestry, pulp and paper, and other related industries, such as boat manufacturing for log driving operations. The river was also important to the general public, who used it to travel to the Montréal region before the railway reached Ottawa (around 1860). For many years, the link to Ottawa was provided by ferries. Bedard's Landing, as it was known at the time, near the current Canadian Museum of History, provided a place for ferries to dock and travellers to board from the nearby inn.

The choice of Ottawa (known as Bytown until 1855) as the capital of Canada brought about gradual changes in the riverfront landscape, first through the construction of the Parliament Buildings, then through the gradual replacement of the lumber mills.

### A LEGACY TO BUILD ON

This plan is in keeping with the Capital improvement mandate—a mandate originally conferred upon the Ottawa Improvement Commission (1899), and carried on by successive planning bodies, through to the NCC, which was created in 1959. Every plan developed by these bodies promoted shoreline restoration in order to surround the river in greenery. The Gréber Plan recommended creating a network for riverfront experiences on shorelines free of polluting industries that marred the Capital's central landscape.

From the 1960s to the 1980s, the Government of Canada stepped up the land acquisition process it had begun in 1933, transforming the river's north shore. Waterfront parks were created and developed, and large museums were built on both sides of the river.

The 1988 Federal Land Use Plan and the 1999 Plan for Canada's Capital set out the desired uses for federal lands, and NCC lands in particular. They also discussed ecological aspects of development. As part of the implementation of these plans, strategically located lands were set aside for the future establishment of national institutions or the hosting of major NCC festivals. In 2005, Canada's Capital Core Area Sector Plan confirmed and clarified the NCC's intent with respect to development, and offered a vision structured around three themes: celebrate, connect and consolidate.

Since then, the vegetation has been re-established, creating a lush, green landscape on a large part of the Ottawa River shoreline in the National Capital Region, with the exception of the Kruger plant site. The lands surrounding the ruins of the Domtar mill will be redeveloped into a mixed-use urban neighbourhood, which will reconnect with the shoreline and create a more vibrant sector.

### 1.6 PLANNING FRAMEWORK

The Ottawa River North Shore Parklands Plan outlines general and detailed policies governing the development and use of federal lands around Hull Island. The development proposals contained in this document also reflect the NCC's strategic directions.

These lands are within the boundaries of the Capital core area, as defined in the NCC planning framework. This plan therefore falls under Canada's Capital Core Area Sector Plan (NCC, 2005) and the Plan for Canada's Capital, 2017–2067. This latest plan updates the major founding principles of the 1999 and 2005 plans. It confirms the desire to create healthy, welcoming, vibrant places, and to make the river a unifying element in the region. It highlights the importance of linking urban environments to the river's shore, and ensuring that the shore is accessible to the public and that it remains within the public domain. In a growing region like the Capital, riverfront areas are an invaluable treasure. Strengthening the green and blue networks will promote the region's resilience and contribute to sustainable development that integrates culture, economy and ecology.

# 1.7 OPPORTUNITIES AND CHALLENGES: URBAN DIAGNOSTICS

The rich history of successive occupancies of this area, new land uses, the location adjacent to urban neighbourhoods, and the desire to access waterways imbue these riverfront lands with multiple identities—which present both challenges to be overcome and development opportunities to be seized. The summary of challenges and opportunities is based on various rounds of consultations conducted with the general public and partners, readings of past and current studies and plans from the NCC and the Ville de Gatineau, and historical and archaeological evaluation assessments.

### SUMMARY OF OPPORTUNITIES AND CHALLENGES

### SYMBOLIC NATURE

 Although a key component of a highly symbolic area, the Ottawa River shorelines are also seen as places of activity in the Capital. A balance needs to be achieved between enriching the riverfront experience and preserving the distinction and status of the Parliamentary Precinct.

### **CONNECTION TO THE URBAN FABRIC**

- Landscape treatments that are intended to delineate park boundaries can have the effect of cutting the park off from adjacent neighbourhoods, and preventing these green spaces from being fully integrated into the urban fabric. Also, Confederation Boulevard, the Capital's ceremonial and discovery route, is not connected to the riverfront.
- The ongoing urban intensification of mixed-use areas around riverfront parks contributes to greater use of the sites and more sustained activity.
- Without losing sight of the role of riverfront lands in the Capital, improved permeability between shoreline

### **LAND ZONING**

("PROGRAMME PARTICULIER D'URBANISME, VILLE DE GATINEAU")



areas and the adjacent urban fabric would contribute to increased use of the space at times when no events are being hosted.

### BALANCING LEVELS OF ACTIVITY AND SITE CARRYING CAPACITIES

- By their very nature, large parks with open spaces do not attract people, and the large parks—as they are currently developed—lose their appeal during times when there are no programmed events.
- Organized events requiring controlled access necessarily result in reduced public accessibility to certain areas. A balance must be achieved in this regard.
- Riverfront lands and shorelines provide excellent opportunities for passive recreation and activities of a contemplative nature. The intent to provide increased levels of activity in certain locations must take this into account.
- Surface degradation that can occur on riverfront lands as a result of too many events in close succession limits the sites' carrying capacity and, therefore, their use in animating the core area of the Capital. If the number of events is to be increased, new venues should be considered.
- Jacques-Cartier Park North could serve as a new venue, but its potential for hosting events is currently limited by location and access issues, as well as by a lack of infrastructure.
- The ability to use certain sites may be limited by increased project costs due to contamination issues.
   New activity sites may be developed progressively, according to the stakeholders' ability to pay for cleanup costs.
- Few existing parks include a pathway that can be used to provide a detour when the main recreational pathway is closed during an event.
- The presence of Canada geese limits the use of lawn areas. Various deterrent methods are being explored.

### INTERACTING WITH THE RIVER

- Increasing the offer of riverfront recreational activities will contribute to creating a more lively and dynamic capital. However, this must be achieved in keeping with the objective of protecting the natural features of the shoreline and the natural environment.
- There is no boat launch for non-motorized watercraft. The planning of any new launches must also include the provision of nearby parking.

- Many of the shoreline areas near existing parking lots have a gentle slope down to the water's edge, which is ideal for water access and riverfront activities requiring the transport of marine equipment.
- The poor quality of installations around the Hull Marina and the presence of spaces that convey the sense of a semi-private facility are not conducive to the creation of an activity site.
- The noise generated by vehicles travelling on the steel deck of the Alexandra Bridge hinders the attractiveness of the site surrounding the wharf, marina and lower section of Jacques-Cartier Park South.

#### VISUAL QUALITY

- Any improvements to the view of the Ottawa River from riverfront lands must take into consideration the need to preserve the vegetation cover of the landscape, as seen from the Ottawa side.
- Managing invasive species can prove to be a complex undertaking, especially in places where these species represent the majority of plants on the shoreline.
- Parks require adequate lighting for nighttime use. Any lighting improvements on federal lands must consider the potential impact on visual harmony, as seen from the Ottawa side.
- The addition of hard surfaces can offset damages that come with the installation of stage facilities, but can also have an impact on a park's green and natural character.

#### CONTINUOUS PUBLIC ACCESS TO THE RIVERFRONT

- The rehabilitation of the Domtar lands presents an opportunity to reclaim one of the final sections of shoreline remaining under private ownership, and make it publicly accessible.
- The closure of the access between the Kruger plant and Eddy Street, as part of the Windmill urban development project, could open the door to the rehabilitation of the area east of the Portage Bridge, and provide access to Scott Point.
- The Zibi neighbourhood development plan does not include a riverfront connection between the Domtar lands and Portageurs Park. Collaboration among partners to preserve a recreational riverfront corridor would be desired.
- The construction of the last links in the recreational pathway network at the northern end of Hull Island would provide a complete loop around the island. However, this area includes environmentally sensitive sites.





### 2 VISION AND CONCEPT

"IMAGINING THE RIVERFRONT"



### 2.1 Underlying Premises

This plan follows a few basic premises derived from the Plan for Canada's Capital, 2017–2067, the Capital Core Area Sector Plan (2005) and the NCC's strategic directions. According to these basic premises, riverfront lands should

- offer places for Canadians, and remain in the public domain;
- be developed in such a way as to reflect the significance of their location within the nation's capital;
- be managed and developed in a way that contributes to the region's resilience;
- provide access to waterways in the Capital core area; and
- conserve the Capital park function for lands designated as such in the Capital Core Area Sector Plan.

### 2.2 Vision

The riverfront lands on the north shore of the Ottawa River are a 21<sup>st</sup> century waterfront destination and a key part of the Capital Region's shoreline revitalization efforts. These lands constitute

### A destination for people and communities, in the core of a resilient, green capital

The riverfront lands around Hull Island will continue to be community places of great significance for the Capital, residents of the region and all Canadians. They will continue to be for public use, and will be very inviting for residents and visitors who are drawn to the scenery and waterways of the Capital core, and seek to enjoy the tranquility of its natural spaces. These lands will be places where people can gather, celebrate, contemplate, relax, have fun and commemorate the past. Some of the more active sites will be showcased, to contribute to the vibrancy of the Capital core area.

Sites on riverfront lands will be developed to highlight the important role of Algonquin communities. These areas will be places of living memory that tell the story of the region, and are a physical testament to the Algonquin presence and activities of the past that fostered the development of the Capital Region.

Riverfront lands offer a rich, natural environment in the heart of the Capital's urban setting. They provide natural habitats for a number of species, and contribute to river ecosystem health, water quality and the resilience of the region. In addition to providing enjoyment for residents and visitors alike through their lush, green landscapes, these spaces represent the important place that nature holds in Canada.

While preserving their important ecological functions, riverfront lands will also be places where one can admire scenic views of Capital symbols, and will be well-used parks that offer a variety of recreational and cultural opportunities.

A balance must be struck between the use of these lands and the need to conserve and enhance their environmental, cultural and historical value. High-quality improvements and environmentally friendly recreational opportunities will enhance the user experience. Riverfront areas are where Capital landmarks meet the vibrant urban life of Hull Island. Efforts will continue to be made to bring riverfront properties back into the public domain, and incorporate them into the urban park system.

## 2.3 THE ROLE OF RIVERFRONT LANDS AND LAND USE CONCEPT

The land use and development concept is based on the different roles the lands play. The lands in question are basically parks that include natural spaces. This means that special precautions must be taken to protect them. Accessible areas of the Ottawa River's north shore are also uniquely located, and can provide recreational spaces where people can engage in varying levels of activity, depending on the site.

Through the vision presented in this plan, and the proposals put forward in this land use plan, the following four roles are identified for riverfront lands.



OFFER A WIDE RANGE OF EXPERIENCES



Provide Access to the river



Showcase the symbolism of the Capital



ENHANCE THE NATURAL ENVIRONMENT

### **O**FFER A WIDE RANGE OF EXPERIENCES



Riverfront lands are attractive public places offering various opportunities for contemplation, recreation and cultural activities. These parks and activity sites offer a wide variety of waterfront experiences and landscapes for a broad audience.

These spaces are conducive to relaxation, social interaction, cultural experiences and large gatherings. Riverfront areas give people opportunities to discover and take full advantage of the beauty and features of the Capital core area. The spaces are oases of greenery in the Capital core area, which provide public access to waterways. For some residents, they also provide green spaces close to home.

Riverfront lands form a series of public parks where activity levels vary depending on the site. More vibrant activity areas will be developed in Jacques-Cartier Park North and South, at the Canadian Museum of History, and along Montcalm Street. Other riverfront spaces will provide relaxation areas, with an emphasis on the landscape, greenery and tranquil interaction with the waterways. These spaces, typically for more spontaneous, everyday use, will be generally equipped with more basic facilities. The appeal of public parks will be enhanced by the introduction of new recreational amenities for users at the more active sites.

### Provide access to the river



These lands, which are accessible to the public, provide visual and physical contact with the waterways. Access will be facilitated by a network of pathways through an expanded riverside corridor, which will link the sites. Some loops will include the Macdonald-Cartier and Chaudières bridges, while others will run the full length of Brewery Creek, providing a complete loop around Hull Island. A variety of options to experience the river will be offered, ranging from areas for quiet contemplation to nautical activities. Facilities and activities will make it possible for users to take full advantage of the surrounding riverfront landscape. Enhancements to the river's visual and recreational experiences will be a benefit for the region. The riverfront route will also connect to existing cultural, tourist and recreational trails in downtown Gatineau and Ottawa.

Riverfront lands are also the connection between the river and the urban fabric, ensuring permeable access from Laurier Street. This function will be served through an increase in the number of riverfront sites accessible to the public and through simple, clear and inviting entrances to riverfront lands.

## SHOWCASE THE SYMBOLISM OF THE CAPITAL



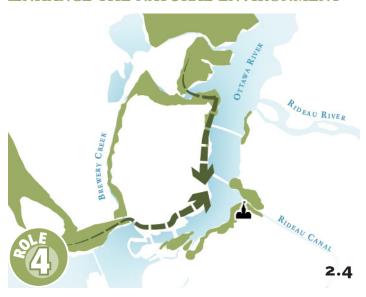
Riverfront lands play a symbolic role in the core area of the Capital. Public parks form a route that complements Confederation Boulevard and leads around the Capital core's central river basin. This route offers exceptional views of the Capital's iconic built and natural features.

Among these features are the Parliamentary and Judicial precincts overlooking the Ottawa River, as well as the prominent natural settings around them. The view of the north shore from the Ottawa side is also part of the landscape that frames the river and contributes to the imagery of the Outaouais region.

These north shore lands are steeped in history, and developments and land uses will be sensitive to the sense of place that these lands convey. Today, we can still see the role these lands played for First Nations and voyageurs who navigated the river and would stop along the shoreline, owing to the ease of access offered by the gentler slope of the riverbank. One can also imagine these lands during the industrial past, as a few buildings remain to illustrate the significance of these past industrial activities.

There are a host of riverfront landscapes. They tell the region's story, and offer opportunities to showcase spectacular views of the Capital's symbolic features and the natural river setting.

### ENHANCE THE NATURAL ENVIRONMENT



The parks' natural features provide habitat for a number of species, and are an integral part of the Ottawa River's vast ecosystem, which runs through Canada's Capital Region and links natural habitats. Further planting is needed in parks and on other riverfront lands to enhance the urban forest cover and strengthen the riparian strip.

An iconic feature of the Capital is the natural landscape along the river. Strengthening the riparian strip and planting shoreline vegetation will help enhance the visual quality in certain areas and create continuity in terms of green space in the Capital core area.

Natural features constitute a tangible and intangible collective richness. They provide cultural services, such as recreation and tourism, as well as aesthetic, educational and cultural benefits that are important for a community.

In an urban area, the natural environment offers interpretation opportunities to build public awareness about the benefits it provides our living environment through the various ecosystem services it provides, such as regulating air and water quality. The natural shoreline environments enhance our resilience to sudden shocks caused by flooding, and help to reduce soil erosion.

### 2.4 DETAILED LAND USE CONCEPT

The four roles come together to create a detailed land use concept aimed at achieving the vision of creating a destination in the Capital core area.

Riverfront lands will be used to create a series of interconnected public spaces highlighted by the Capital landscapes and natural environment bordering the river.

Riverfront lands will form a network of parks and public spaces offering a number of activity areas, each with their own character. Different sites will be developed for different activity levels, and each site will have its own particular feel. Riverfront lands will contribute significantly to the quality of the Capital core area's landscape and aesthetics.

### RIVERFRONT LANDS ON THE NORTH SHORE OF THE OTTAWA RIVER WILL INCLUDE THE FOLLOWING:

- 68.8-hectare study area
- 28.3 hectares of landscaped, multi-use parks
- 39.6 hectares of natural park, of which 27.7 hectares is urban forest
- 6.2 kilometres of vegetated shoreline
- an activity hub at the Alexandra Bridge exit
- five sites for hosting events
- · a balanced sequence of tranquil and animated sites
- seven sites dedicated to the addition of new recreational services for users
- a complete waterfront route around Hull Island (7.4 kilometres), including the addition of 1.6 kilometres of new pathways
- 10 hectares of newly accessible lands
- · a series of water access points
- · new water access points for non-motorized boats
- an enhanced Capital panorama and landmarks
- · a showcase of the region's history and heritage
- · improved links to the river from adjacent neighbourhoods





### 3 KEY PLANNING FEATURES

"GUIDING THE ENHANCEMENT OF RIVERFRONT LANDS"



he implementation of the vision and concept for the riverfront lands will ensure cohesiveness between the parks' various functions and the broad range of experiences sought by different users. The following maps illustrate the desired future status of the riverfront lands. The various functions are presented thematically and, when brought together, form the detailed land use concept.

The maps show possible areas for implementing the various proposed functions of the riverfront lands, as well as the

boundaries within which each of these functions can take place without interfering with the others. The maps should be viewed as closely linked, interdependent components, each taking the content of the others into account. They illustrate the conceptual and logistical planning considerations that need to be respected in the future development of these sites.

Their use will help ensure that the different roles played by riverfront lands can be incorporated in a balanced way, so as to achieve the long-term objectives for this area and guide the planning proposals presented in Chapter 4.



MosaïCanada 150 exhibit in Jacques-Cartier Park South

## Environmental Protection 100-year flood plain Meadow vegetation --- Fish migration route Urban forest Riparian vegetation Proposed fish ladder 50 MACDONALD-CARTIER 8 TTA ALLUMETTIERES ALEXANDRA LAURIER ALEXANDRE-TACHÉ 3.1 100 500 600 M 200 300

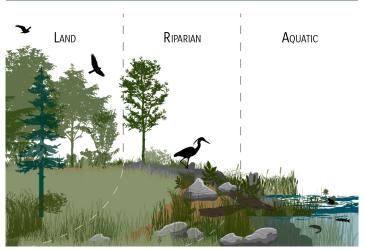
### 3.1 Environmental Protection

### Function: Support and protect rich and sustainable urban biodiversity.



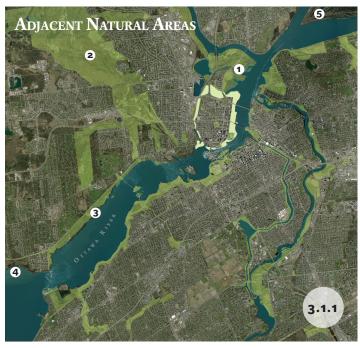
Riverfront lands and shoreline vegetation are part of the broader Ottawa River ecosystem. The river serves as a link, particularly for fish habitat and shoreline wildlife. The riverfront lands covered by this plan are therefore linked to the natural environments located upstream, downstream and on the opposite shore. They affect water quality and aquatic habitats. The wooded areas on the riverfront are part of a network of vegetation areas that are critical to wildlife. They are connected to Leamy Lake Park, Gatineau Park, the island sector and the Deschênes Lake Important Bird Area (IBA). Thus, the natural components of the riverfront lands support the region's resilience, promote biodiversity, provide stable natural habitats for many species, including species at risk, and serve a number of ecological functions that are highly beneficial to us. These natural environments must be protected and expanded, and their status improved. Management of these riverfront lands is part of the government's efforts to support sustainable development and reduce the adverse environmental impacts of activities conducted on its properties.



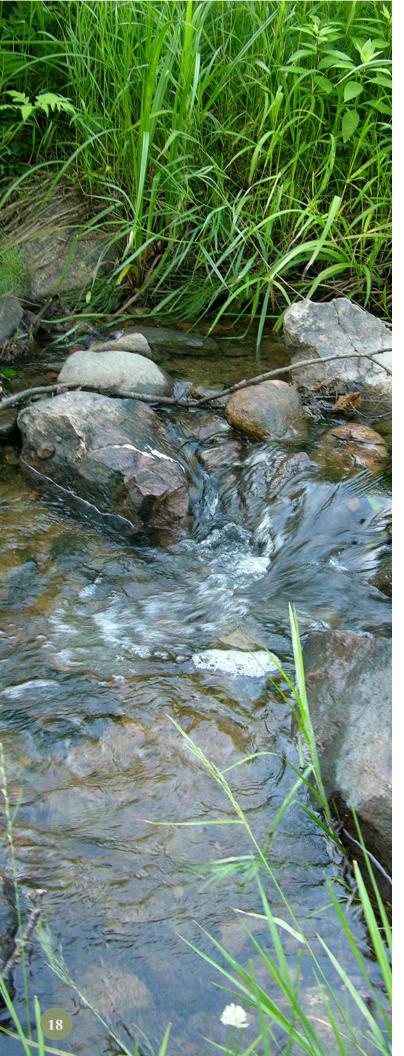


### Protect and enhance plant and animal habitats.

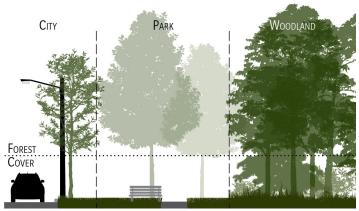
- Expand natural habitats in the riparian strip and aquatic habitats.
- Improve the habitat status for species at risk.



- Leamy Lake Park
- 4 Important bird area at Deschênes Lake
- Gatineau Park
- S Kettle Island
- 3 Voyageurs Corridor
- Help implement recovery plan measures for federally and provincially listed species at risk.
- Use nighttime lighting that is sensitive to animal species, and create shaded areas, as indicated in the Capital Illumination Plan, 2017–2027.
- Recognize the importance of wilderness for insect, butterfly and migratory bird nesting.
- Maintain wilderness areas along the shoreline, and limit human traffic in these areas.
- Develop wildlife corridors to promote connectivity between land environments, wetlands and the river.
- Control invasive plants in the riparian strip, natural environments and potential habitats of species at risk.
- Implement measures to prevent the spread of aquatic invasive species in areas around boat launches.



### 3.1.2 Forest cover



### Conserve and enhance the urban forest cover.

- Target the canopy indices set out in the NCC's tree strategy.
- Identify replacement planting areas to preserve the landscapes and appropriate tree canopy coverage for the area.
- Replace vegetation in a way that gradually creates appropriate landscapes for the desired land uses, in order to maintain continual forest cover.
- Conserve and protect special trees (DBH [diameter at breast height] of 50 cm or more) and heritage trees.
- Ensure the presence and good health of street trees.
- Enhance the quality of wooded areas by
  - ensuring the presence of three layers of vegetation;
  - reducing invasive plants;
  - ensuring a succession of native species;
  - reducing the number of informal pathways.
- Apply replacement ratios or implement compensation measures for felled trees according to the policy in effect and taking into account their ecological (ecosystemic), landscape or symbolic value.
- Reduce heat islands by planting trees.
- Protect trees during activities organized in the parks.

### 3.1.3 WATER QUALITY AND EROSION MANAGEMENT

### Reduce shoreline erosion by

- controlling and slowing down stormwater runoff;
- managing shoreline forest cover to reduce sediment detachment;
- expanding the coverage of shoreline vegetation;
- using bioengineering techniques to reinforce riverbanks;

- collaborating with the appropriate agencies to limit boat speed in order to reduce wakes and shoreline erosion;
- monitoring the physical condition of the shores.

### Manage surface water runoff.

- · Manage runoff from new developments, by
  - using bioretention basins to retain and filter water;
  - creating parking lots with porous surfaces in accordance with best practices approved by the NCC.
- Preserve the quality of wetlands and riverside environments when modifying park surface drainage.

#### Limit contaminants.

- Secure sites that have contaminated soil.
- Manage the presence of Canada goose flocks by modifying the habitat and adapting vegetation maintenance programs.
- Stay abreast of best practices in Canada goose population control.



### 3.1.4 RIPARIAN STRIP

### Restore the natural riparian strip.

- Provide public access to the water by allowing land uses that comply with the Politique de protection des rives, du littoral et des plaines inondables du Québec [The Province of Quebec's policy for the protection of shorelines, riverbanks and flood plains].
- Maximize the presence of vegetation along the shore, comprised of a 15-metre buffer zone from the natural high water line.
- Limit and, where possible, replace existing grassy areas in the riparian strip.
- Replant using native species that support the natural living environment.
- When desirable, restore transformed shorelines using bioengineering techniques adapted for the strength of the current and changing river levels.
- Protect existing aquatic grass beds, and support projects designed to increase their area.

### 3.1.5 EDUCATION AND AWARENESS

### Educate the public about the importance of natural capital.

- Educate the public about the ecological functions served by urban natural environments.
- Provide discovery pathways and green walkways where visitors can ponder the natural, riverfront and aquatic environments, and offer interpretation activities for natural features.
- Promote quality management of riverfront areas and exemplary management practices.

### 3.1.6 Energy efficiency and sustainable site management

### Apply best practices in energy and resource consumption.

- Plan, design and build federal facilities in accordance with the Federal Sustainable Development Strategy.
- Ensure that proposed design solutions are reliable over the long term and can be economically maintained.
- Design building architecture in a way that reduces bird collisions.
- Reduce water consumption in sanitary, cultural and recreational facilities.
- Plan the installation of electric vehicle charging stations for the public and maintenance contractors.
- Encourage reduced energy consumption during activities held on NCC lands.
- Ensure responsible waste management during activities held on NCC lands.



# SITES OF CAPITAL SIGNIFICANCE Symbolic core river area Capital entry point Significant buildings of the capital ---- Natural landscape Key sightlines Confederation Boulevard Panoramic views \*\*\*\* MACDONALD-CARTIER ALLUMETTIÈRES LAURIER ALEXANDRE-TACHE 3.2 200 500 600 M

### 3.2 SITES OF CAPITAL SIGNIFICANCE

## Function: Showcase the symbolism of the Capital as the seat of government and a place that is rich in history.



The riverfront lands' prime location demands uses and design that will showcase the Capital's defining features and prove fitting for this prestigious setting. The NCC promotes design excellence in the built environment and landscapes as a foundation for the ongoing beautification of the Capital. The region's abundant vegetation that can be seen upon entering the Capital core area, as well as the Gatineau region, gives the Capital its unique, lush, green character and is indicative of the important place that nature holds in Canada. The river makes it possible to admire countless points of interest in the Capital core area and key landscapes that define the Capital's identity. Enhancements must also highlight the defining landmarks of our identity, both current and historical.

### 3.2.1 Design excellence and reflection of the Capital

### **DESIGN QUALITY**

Choose a design that contributes to the quality of the development and properly reflects the prestige of the seat of government.

- Promote high-quality architecture for buildings and facilities.
- Help implement the Capital Illumination Plan, 2017–2027.

#### SENSE OF PLACE

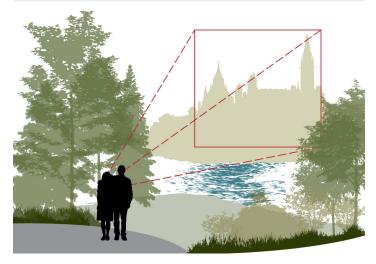
Encourage a design suited to the spirit of the place, to foster a variety of experiences.

- Factor in the river's presence by highlighting a connection to the water.
- Draw inspiration from each site's history, inhabitants and successive uses.
- Build on themes associated with the place and how the site is used.

Contribute to the Ottawa River's cultural landscape by designing sites that reflect the river's role

- for First Nations:
- in settlement, exploration, the fur trade and the logging industry;
- in the building of the Capital.

### **SCENIC VIEWS**



Highlight Capital landmarks in the core area.

- Preserve the scenic views of Capital landmarks, including the Parliamentary and Judicial precincts, buildings reflecting the Capital's growth, waterways, defining panoramas, and national cultural institutions.
- Preserve the riverfront lands that offer the best views.
- Ensure the quality of improvements made to these locations.
- Develop new lookout points on riverfront lands as part of the development of Capital discovery corridors.
- On federal lands, implement the recommendations from the document entitled *Canada's Capital Views Protection* and its updates.



### **COMMEMORATIVE MONUMENTS**

On riverfront lands, allow the installation of commemorations that contribute to the country's and the Capital's identity.

- In close collaboration with Canadian Heritage, update Canada's Capital Commemoration Strategic Plan (2006).
- Ensure that detailed plans integrate the sites for commemorative monuments, as recommended in the updated strategic plan.
- Install commemorative monuments in such a way that they serve as points of interest and gathering places within the parks and contribute to the general (daily) use of these sites.
- Select sites that provide an appropriate ambiance for the subject being expressed by the commemorative monument.
- On festival and event sites, commemorative monuments should be erected outside of the designated festival and event areas.
- Encourage commemorative monuments to be illuminated in accordance with the Capital Illumination Plan, 2017–2027.

### 3.2.2 RIVERFRONT LANDSCAPES AND ENTRY POINTS

### RIVERFRONT LANDSCAPES

Contribute to the Capital core area's characteristic natural landscape by focusing on the continuity of natural vegetation on both riverbanks.

- Revegetate the segments of shoreline that have been stabilized (with rip-rap) against erosion, while also maintaining reinforcement where needed.
- Reintroduce tree species that are reminiscent of the vegetation that was present in pre-European times (e.g. white pine).
- Continue to conduct visual quality assessments of the landscape, and incorporate areas requiring improvement into site plans.

#### **ENTRY POINTS**

Develop and enhance the lands around Capital core area entry routes, to make them distinctive.

- Improve the land around the Alexandra, Portage, Chaudières and Macdonald-Cartier bridges and the land visible from the bridges to enhance the aesthetics of Capital core area entrances.
- Factoring in the particular features of Confederation Boulevard, align its improvements with those marking the transition to the urban fabric of the City of Gatineau.
- Preserve the river's iconic, lush green landscape between the mouth of Brewery Creek (to the north) and the Rideau Canal locks, which is a gateway to the Capital that can be seen by visitors arriving from Montréal by boat on the Ottawa River.



Voyageurs Pathway, along the monastery lands

## HERITAGE AND ARCHAEOLOGICAL RESOURCES Archaeological site O Potential site of ossuary Federal heritage building Building of heritage interest Zone of archaeological potential (PRE-CONTACT)50 BREWERY-CREEK MACDONALD-CARTIER 区 TTAW ALLUMETTIERES ALEXANDRA 0 LAURIER ALEXANDRE-TACHE 3.3 100 200 300 500 600 M

### 3.3 Heritage and Archaeological Resources





Some historical buildings help us to better understand the history of particular sites. The Ottawa River's north shore has a multitude of archaeological and historical sites reflecting thousands of years of history, where visitors can discover, experience and learn about past, as well as more recent, events that have shaped the region's character. These sites—some of which are not well known—are part of our identity, offering visitors a rich experience through an interpretive cultural route aimed at expanding understanding of the region's evolution.

Responsibilities for interpretation, commemoration and public art are shared between the NCC and Canadian Heritage. The NCC is responsible for identifying sites on federal lands and approving planning around interpretation sites. In parallel with the directives administered by Canadian Heritage, the following policies are to be applied for the development of interpretation sites.

### 3.3.1 Archaeology and heritage

### **ARCHAEOLOGY**

Protect and showcase archaeological artifacts and resources.

- Avoid disturbances on top of known archaeological sites as much as possible.
- Develop a strategy that places priority on managing sites that are prone to erosion and may contain artifacts.
- Conduct research to more accurately determine the extent of known archaeological sites.
- Manage known archaeological sites in collaboration with the Algonquin peoples and in accordance with the protocol for the co-management of archaeological resources (2017) and Parks Canada's Cultural Resource Management Policy.
- Recognize and promote the educational value of archaeology and heritage.

Develop sites in a way that gives visitors a period-based cultural experience reminiscent of one of the region's bygone eras.

- Together with Canadian Heritage and the Algonquin community, develop a discovery program based on archaeological and historical resources.
- Pass on knowledge about how these lands were used and about ways of life and adaptation methods.
- Among the knowledge to be disseminated, include geomorphology, the landscape's evolution and the factors that led to the occupation of the region.
- Where possible and appropriate, include *in situ* artifacts in interpretation programs.

#### **HERITAGE**

Preserve heritage and cultural landscapes of Capital significance.



Commemorative plaque at the Hull wharf

- Apply appropriate standards to initiatives involving heritage sites, in accordance with the following documents, among others:
  - Standards and Guidelines for the Conservation of Historic Places in Canada;
  - Building resilience: Practical guidelines for the sustainable rehabilitation of buildings in Canada
  - Treasury Board's Policy on Management of Real Property and the Treasury Board Heritage Buildings Policy;
  - Federal Heritage Buildings Review Office (FHBRO) Code of Practice; and
  - Quebec *Cultural Heritage Act* and related municipal policies.







Gilmour-Hughson heritage building



Historic building remains, Jacques-Cartier Park North



Historic building remains, Jacques-Cartier Park North

- Use historical buildings and the cultural landscape of the river and riverfront to tell the story of the various sites.
- Showcase heritage buildings and treat their surroundings as historical complexes of interest, including the views toward and from these sites.

### Encourage the reuse of heritage buildings

- through creative, adapted projects that are compatible with their heritage value;
- by repurposing them in ways that are consistent with their character and that contribute to the plan's objectives.

### 3.3.2 Interpretation

Allow for the development of cultural and historical interpretation areas on riverfront lands.

- In collaboration with Canadian Heritage, update the Plan d'interprétation de la rive québécoise de la rivière des Outaouais [Interpretation plan for the Quebec shore of the Ottawa River] (2004).
- Promote dialogue with the Algonquin community in order to have the community participate in the development of an interpretation program about the uses of the riverfront lands over time.
- Express the identity of the various sites by highlighting the distinctive historical and cultural character of a site through the presentation of various groups who have made use of the riverfront lands, in particular, the Algonquin peoples, the first Europeans and the various stakeholders in the lumber industry.
- Ensure that the development plans integrate the sites recommended in the updated interpretation plan.
- Use interpretive components in such a way that they serve as points of interest and gathering places within the parks, and encourage daily use of the parks.
- Take advantage of the panoramic views offered by the river to interpret the opposite shore.
- Interpret the north shore from the Ottawa shore, particularly from Nepean Point.
- Where appropriate, incorporate the cultural resources of surrounding urban neighbourhoods into discovery trails.

### WATER ACCESS Navigable boating route Boat launch (NON-MOTORIZED) Clubhouse and services building Tour boat excursions departures Riverfront experience (NATURAL PARK SPACE) Marina - Paddling route Riverfront experience (PARK SPACE) Unpermitted navigation zone ····· Portage area Riverfront rest point 50 MACDONALD-CARTIER 8 ALLUMETTIÈRES ALEXANDRA Опининии LAURIER Munno THIO HAMINO MINIO ALEXANDRE-TACHE imminiminimini 3.4 100 200 500 600 M 300

### 3.4 WATER ACCESS

## Function: Ensure the safe, responsible and enjoyable recreational use of waterfront areas along the Ottawa River and Brewery Creek.



Riverfront lands provide multiple opportunities and a variety of ways to experience the water. They are places where people can go to engage in recreational and educational activities, as well as to relax. Suitable improvements will reinforce the importance of waterways, which are a Capital attraction. This contact with the river will help raise people's awareness about the importance of riverfront lands as a community asset, and the importance of water quality and the environment.

### 3.4.1 Contact with natural features

Develop spaces where people can be in contact with nature and disconnect from the urban ambiance.

- Provide facilities that give people opportunities to enjoy nature, natural habitats, riverside environments and aquatic landscapes.
- Preserve the tranquility of spaces that are sheltered from urban noise.
- Ensure that the proposed plans do not jeopardize the environmental protection and natural environment restoration objectives described in Section 3.1.
- Allow amenities that are in compliance with the Province of Quebec's protection policy for shorelines, riverbanks and flood plains.

### 3.4.2 Recreational contact with waterways

Develop a variety of waterway access points.

- Near the water, develop secondary pathways separate from the main recreational pathway.
- Develop tranquil resting places and lookout points, where people can view the river and the current and watch others engaging in water sports and activities.
- In appropriate places, develop facilities for people to get onto the water (platforms, wharves, docks, etc.).
- In the design of amenities, integrate elements that incorporate and showcase the water as a resource.
- Support river-based recreational programs that involve dynamic activity in the Capital core, provided that they comply with the riverfront land use objectives described in this plan.













Develop launches for small, non-motorized watercraft in places where the river can offer a safe experience for the general public.

- Select sites based on their ability to accommodate amenities, such as parking lots, for water sports practised nearby.
- Offer support services for preferred water sports, such as equipment rental and washroom facilities.
- Ensure that the proposed facilities will not harm existing natural land and aquatic environments.
- Create areas for higher-intensity activity, away from water access points, where users and passersby can enjoy a different recreational setting from the tranquil ambiance typically found along the shoreline.



Support the continued presence of a marina in the Hull sector of the City of Gatineau.

- Ensure that the marina offers boat spaces available to outside visitors.
- In collaboration with the marina corporation, replace the clubhouse with a multi-functional building, offering services to park users.
- Maintain a boat launch in the Capital core area that meets the needs of tourism business operators and emergency services.

### RECREATIONAL OPPORTUNITIES AND ATTRACTIONS Mixed uses (Montcalm) Multi-purpose space Future service building ;; Vibrant area Commercial services/institutions **Existing building** Space reserved for cultural institutions Pedestrian traffic Parking area 50 Thuman . MACDONALD-CARTIER ALLUMETTIÈRES ALEXANDRA \*\*\*\*\*\*\*\*\*\*\*\*\*\*\*\* LAURIER minimize in the second ALEXANDRE-TACHE MARINA CLUBHOUSE MAISON DU VÉLO (GILMOUR-HUGHSON BUILDING) WRIGHT-SCOTT HOUSE (750 m<sup>2</sup>) (PUBLIC ACCESS - SERVICES AND RECREATIONAL SERVICE, COMMERCIAL, RECREATIONAL, CULTURAL SERVICES AND RECREATIONAL BUSINESSES (250 m²) BUSINESSES 1,000 m<sup>2</sup>) AND COMMUNITY USES MONASTERY **HULL WHARF CHARRON HOUSE** 200 300 400 500 600 M **CANADIAN MUSEUM OF HISTORY**

### 3.5 Recreational Opportunities and Attractions

### Function: Provide more recreational opportunities to increase interest in riverside parks.



Riverfront lands will offer a variety of experiences in public spaces where the ambiance will vary from calm to lively, depending on the recreational activities offered. Some will have recreational services added, and others will have multi-purpose areas that can host events, while at other times be used for relaxation and spontaneous activities. Spaces will be structured to create more clearly defined areas, each with their own function and landscape. These spaces will be developed around focal points of interest, providing for more interesting day-to-day use. Developments will create an influx of people, making areas more vibrant and safe.

### 3.5.1 Multi-purpose spaces

Preserve multi-purpose open areas where events can be held, in accordance with the event sizes indicated in Section 3.8.

- Ensure that these spaces are equipped with facilities that allow unrestricted use and make them attractive even when no events are taking place.
- Anticipate, where necessary, multi-purpose, flexible space and appropriate/durable surface materials in places expected to hold events frequently.
- Limit mineral surfaces, and plant as much vegetation as possible to maintain high-quality landscape improvements.

### 3.5.2 Unrestricted use

Preserve open spaces that are not event sites for programming and that fulfill the role of urban parks for leisure and contemplation.

- Avoid oversized public spaces by creating subspaces on a human scale.
- Make sites vibrant and attractive by installing a number of inviting, enjoyable spaces around points of interest (small plazas, places to sit, fountains, artwork, flower beds, open-access games, interpretive installations, lookout points, etc.).
- Keep certain areas accessible to the public at all times, particularly riverfront pathways and lookout points on the river.
- In areas designed for higher-intensity use, include spaces where families and children can engage in spontaneous leisure activities, by providing equipment and play experiences that are unique in their functionality and their site-integrated design, or that serve as historical or symbolic reminders, and that enhance the riverfront park experience in the Capital core area.
- On grassy areas, allow only sports and recreational activities that take place spontaneously and do not require permanent infrastructure.

### 3.5.3 Amenities, recreational

### OPPORTUNITIES AND INSTITUTIONS



Example of rental services at Dows Lake, Ottawa

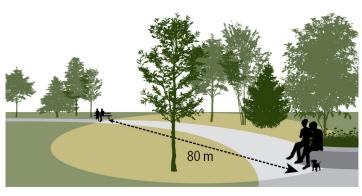
Offer more on-site attractions and recreational services to draw people to riverfront lands and give them an opportunity to enjoy the riverfront experience.

- In designated locations, allow the addition of complementary services that may require permanent or semi-permanent installations to enhance the recreational offering in riverfront parks.
- Allow the provision of commercial services complementary to the park activities according to the parameters indicated in Chapter 4.
- Offer services suited to the character and size of the location, factoring in the traffic levels and footprint of the facilities and their operations.
- Install facilities in a way that
  - preserves the parks' primarily recreational function;



- Develop secondary pathways that people can use to go from one point of interest to another within parks.
- Provide places where people can stop, spend time or chat off the main pathway.
- does not occupy areas meant to be multi-purpose open spaces;
- does not adversely affect the user experience or the visual quality of the areas;
- integrates their architecture with the surroundings, whether these facilities are temporary or permanent; and
- preserves natural features.
- Provide facilities such as toilets and drinking fountains for park users when the volume of traffic justifies it.
- Allow the installation of national or cultural institutions in existing buildings or in areas identified for that purpose.
- Use coordinated lighting on buildings and points of interest to enhance the sites' appeal, in accordance with the Capital Illumination Plan, 2017–2027.

### 3.5.4 DEVELOPMENT OF PUBLIC SPACES



Make places inviting by creating appropriately scaled spaces.

- Develop public spaces of varying sizes.
- Develop the landscape, plant new trees and vary surface treatments to create human-scale subspaces with visually defined boundaries.
- Properly arrange developments in a way that takes advantage of the sunlight, to provide sunny and shaded areas.
- Offer various types of seating and other structures to sit on (benches, low walls, stairs, etc.) installed in different arrangements and at different heights.
- Ensure that the development of public spaces complies with universal accessibility standards.
- Observe maximum social distances between points of interest (about 80 metres) to draw pedestrian traffic into the park and toward the river.

### 3.5.5 Public art



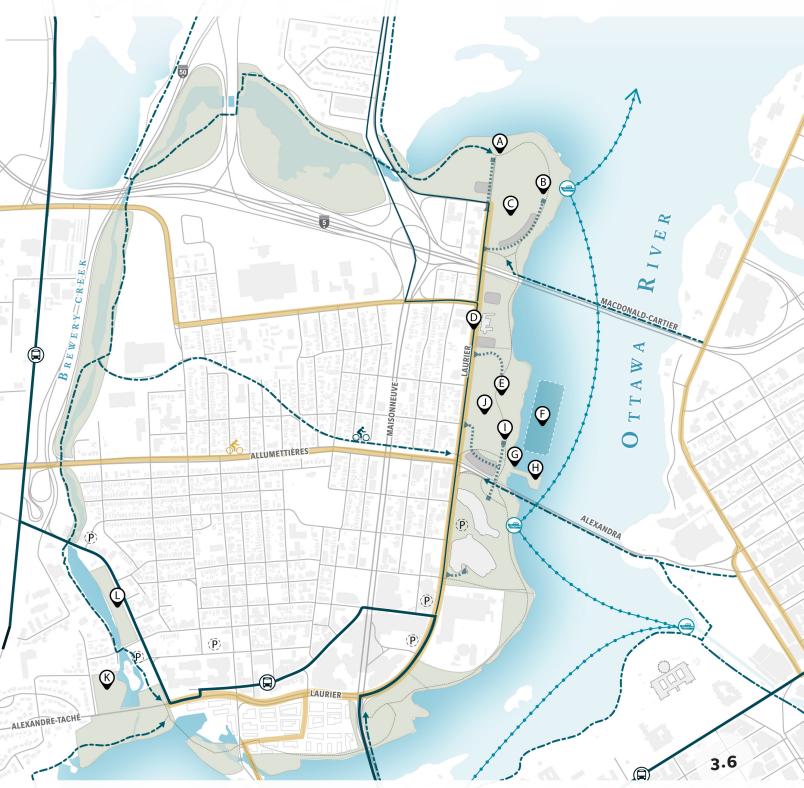
Boat Sight monument, Portageurs Park

Install public artwork in a way that creates points of interest and gathering places within the parks.

- Accommodate temporary artwork programs that add to the parks' dynamic.
- Use public art to enhance less attractive areas or to make connections clearer.
- Place public artwork in places where it will be showcased and will benefit from greater visibility, in order to draw attention to it and prevent vandalism.
- Encourage the installation of lighting on artwork, in accordance with the Capital Illumination Plan, 2017–2027.

### **SHORELINE ACCESS**

Points of interest Service route (SCHEMATIC ONLY) Surrounding multi-use pathways  $\langle \widehat{\mathbf{P}} \rangle$ Nearby public parking Rapibus On-street cycling lanes Water taxi Other public transportation



### REQUIRED PARKING SPACES ESTIMATION (FOR PLANNING AND DESIGN GUIDANCE PURPOSES)

A.	GILMOUR-HUGHSON BUILDING	5	E.	CHARRON HOUSE
В.	NEW SERVICES	35	F.	MARINA
C.	JACQUES-CARTIER NORTH UNRESTRICTED USE	30	G.	BOAT RAMP
D.	MONASTERY	150	Н.	HULL WHARF - CRUISES

10	I.	NEW PUBLIC SERVICES (MARINA CLUBHOUSE)	30
120	J.	JACQUES-CARTIER SOUTH UNRESTRICTED USE	25
50	K.	WRIGHT-SCOTT HOUSE	15
45	L.	BREWERY CREEK (UNDERGROUND)	206

### 3.6 Shoreline Access

### Function: Facilitate access to recreational riverfront spaces.



A combination of transportation modes ensures good, easy access to sites for daily use. Means of transportation other than cars are encouraged. A certain number of parking spaces are still available to support recreational functions. They are optimally located on riverfront lands to limit the impact of their footprint. Public parking lots located in the urban fabric make access to the area possible for motorists for whom alternative modes of transportation are not suitable, without the need to add new parking lots.

### 3.6.1 ALTERNATIVES TO PARKING LOTS IN PARKS

Promote alternative modes of transportation, reducing the need for parking lots on riverfront lands.

- Promote existing public transit services near parks.
- Provide bike racks in parks and set aside space for bike rental stations.
- During events, encourage alternative transportation modes and provide facilities for cyclists to secure their bikes.
- Encourage off-street parking managers in adjacent neighbourhoods to make their facilities available on evenings and weekends to meet event needs.
- Distribute available parking spaces in surrounding neighbourhoods among users.

### 3.6.2 Parking lot development and use in parks

Continue to provide sufficient parking in a manner that supports the recreational activities and functions on riverfront lands, while complementing other modes of transportation.

- Assess the possibility of using transport modes other than cars, and implement a transportation demand management plan before considering additional parking lots on riverfront lands.
- Consider public parking possibilities that already exist in nearby urban neighbourhoods before increasing parking capacity on the riverfront.
- In authorizing activities, consider the necessary complementary amenities and their impact on the parks.
- Design parking lots to be starting points on the pathway network, and make sure that surrounding amenities are designed to be stopping places for users.

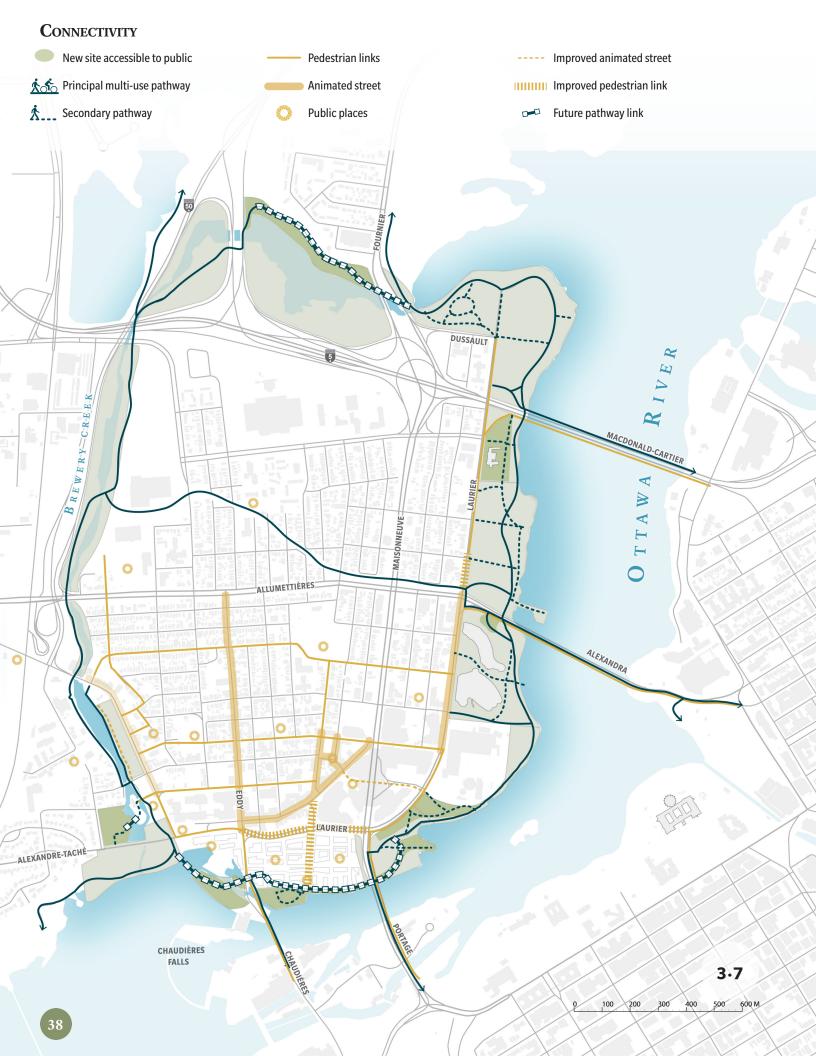
- Allow parking lots to be used by event organizers for logistical/staging needs.
- Ensure that the number of parking spaces located near boat launch sites meets the minimum requirements to accommodate motorized and non-motorized watercraft.

Ensure that parking lot design and management facilitate recreational park use.

- Site (permanent or temporary) parking lots in areas with limited recreational potential that do not detract from the riverfront landscape.
- Place parking lots outside the riparian strip and flood plain.
- Prioritize a parking management approach that benefits park users.
- Consider the possibility of underground parking if it does not affect activities or the quality of surface landscape conditions.
- Consider underground parking lot options for major institutions being established on riverfront lands.



Water taxi dock at the Canadian Museum of History



### 3.7 Connectivity

### ole 2

### Function: Provide continuity between sites and multiple connections to waterways.

The public nature of riverfront lands and the multi-purpose pathway network already ensures connectivity along waterways. These corridors are a destination and an attraction in and of themselves. However, eventual public access to riverfront lands that are currently private property or that are not developed in a way that facilitates their use will enhance the riverfront experience. The main pathway connects the riverfront sites and provides access to other animated areas in the Capital core.

The main pathway is served by a number of secondary pathways providing easier connections between the river and the activity centres of adjacent urban neighbourhoods. In addition, indications marking sites and the distances between them would contribute to the quality of the experience, especially for users who are unfamiliar with the area.

### 3.7.1 New public access

### Pursue efforts to make most riverfront lands public.

- Take advantage of opportunities to make certain sites public: the Wright-Scott House, the shoreline between Portageurs Park and the Portage Bridge, Scott Point, the land around the Kruger plant and the monastery, and the shores of Brewery Creek north of Hull Island between the highway interchange ramps and Fournier Boulevard.
- Ensure that public access to new sites is developed in a way that is beneficial overall and that will
  - protect natural habitats, the shoreline, and plant and animal species;
  - respect site carrying capacities; and
  - offer a value-added experience in the Capital core area which could possibly include the following:
    - the creation of new recreational sites or relaxation areas;
    - the creation of new lookout points;
    - new connections between the urban fabric and the river;
    - improved connectivity among riverside recreational pathway networks;
    - the discontinuance of uses not befitting a Capital riverfront park; and
    - the improvement of north shore landscapes.

### 3.7.2 RIVERFRONT CORRIDOR

Maintain and expand the network continuity of multi-use pathways linking waterfront parks.

- Facilitate connectivity between shorelines and interprovincial bridges by providing safe, direct, visible links.
- Light pathways to increase user security while respecting the requirements of the Capital Illumination Plan, 2017–2027.
- Highlight the geography of Hull Island, the role of Brewery Creek and the presence of the Chaudières Falls by building the missing north and south connections to complete the recreational pathway around the island.
- Collaborate with regional partners to develop a walkway that can be used to explore the Chaudières Falls area.
- In keeping with design guidelines for Confederation Boulevard, support the Ville de Gatineau in establishing a bicycle route along Laurier Street between Eddy and Dussault streets to offer an alternative to Voyageurs Pathway that everyday bicycle commuters can use, and to encourage use of Voyageurs Pathway primarily by those seeking a riverfront experience.
- Develop sites and primary and secondary pathways in such a way that minimizes the duration and frequency of pathway closures as much as possible during events.
- During site redevelopment projects, examine the possibility of routing the Trans Canada Trail in such a way that it can remain accessible during events.



### 3.7.3 Connection to the urban fabric



Develop interfaces that facilitate connections between riverfront lands and urban neighbourhoods.

- Mark pedestrian entrances to parks through visible, well-defined improvements, particularly on street extensions perpendicular to Laurier Street.
- In parks, provide visible secondary pathways leading to the main multi-use pathway and to shoreline points of interest.
- Along the parks' urban periphery, develop features (planters, urban furniture, flagstone paving, public art, etc.) to create a welcoming boundary effect where people will enjoy stopping, sitting, observing or socializing.
- Examine the possibility of enhancing views and creating new views toward the urban fabric with a more permeable landscape.

- Collaborate with the cities of Gatineau and Ottawa to create wayfinding elements to encourage park users to discover activity sites in urban sectors.
- Encourage the Ville de Gatineau to plan for dynamic uses of urban spaces (commercial) with direct street access across from riverside green spaces, where appropriate.

### 3.7.4 WAYFINDING

Provide appropriate, standardized directional signs adapted to different users, including cyclists and pedestrians, to help them navigate safely.

- Use signs that meet NCC pathway signage standards.
- Clarify directional signage on the approaches to network pathway intersections and at junction points with bridges.
- Incorporate, in the information provided, the main landmarks of the urban fabric that are accessible from the riverfront pathway network, in accordance with the Ottawa–Gatineau unified wayfinding strategy.
- Support the design of signage for riverfront sites of interest as part of the Chemins d'eau de l'Outaouais (Outaouais waterways) concept, while conserving the aesthetic and functionality of all improvements.



Boardwalk along the monastery and the Hull Marina

## **EVENTS Event site** Animated public space Buffer zone Occasional event site Event scale Other public places 50 MACDONALD-CARTIER A TTA ALLUMETTIÈRES ALEXANDRA LAURIER ALEXANDRE-TACHÉ 3.8 100 200 300 400 500 600 M

### 3.8 EVENTS



## Function: Define gathering spaces for Capital animation, while minimizing the impact on the riverfront's other functions.

The riverfront has some sites large enough to accommodate organized gatherings and festivals. The size and frequency of events that can be held depend on the site's capacity, which, in turn, depends on the amount of open space available, the landscape design, other desired uses and the surrounding environment. Event sites require space for logistical needs, which use the parks' multi-purpose surfaces. Also, site improvements must be able to attract people to the parks during times when events are not taking place.

### 3.8.1 Event sites

Direct event organizers to appropriate sites for the scope of the event.

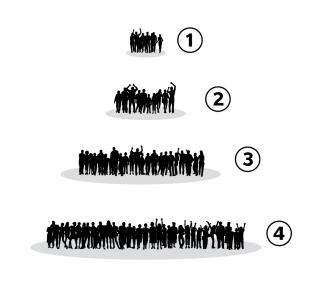
- Adhere to site carrying capacities, established according to the following factors:
  - size of the site;
  - environmental sensitivity;
  - characteristics of the surrounding environment;
  - ability to recover, based on surface types and the design of the site.
- Develop a guide of vocations for the event sites which will indicate the type of events recommended for each site
- Allow events that meet the criteria regarding the desirable ambiance for each event site, according to the vocations guide.
- Comply with the maximum surface areas for sites hosting events, according to the levels indicated in the chart at the right.

LEVEL	AREA	MAXIMUM CAPACITY
1	SITE LESS THAN 2,500 m <sup>2</sup> *	FEWER THAN 1,250 PEOPLE*
2	SITE BETWEEN $2,500 \text{ m}^2$ and $6,000 \text{ m}^2$ *	BETWEEN 1,250 AND 3,000 PEOPLE*
3	SITE BETWEEN $6,000~m^2$ and $12,000~m^2$ *	BETWEEN 3,000 AND 6,000 PEOPLE*
4	SITE BETWEEN 12,000 m $^2$ *	BETWEEN 6,000 AND 12,500 PEOPLE*
5	SITE GREATER THAN 25,000 m <sup>2</sup> *	MORE THAN 12,500 PEOPLE*

\* The number of people that a site can accommodate will vary from one event to another, according to the type of event and the equipment required, as explained in Appendix 2. The corresponding number of people provided as a guideline for the levels of intensity assumes that the site provides an average of 2 m<sup>2</sup> per person, which is typical for an event set-up with several kiosks.



Nightime event at the Canadian Museum of History







MosaïCanada Jacques-Cartier Park South



Winterlude events



Canada Day celebrations

### 3.8.2 BALANCED USE

Balance times and places designated for events and spontaneous activities.

- Maintain part of the lands for unrestricted, open use, when riverfront lands are hosting limited- or paid-access events
- Use surfaces identified as occasional event site only when the main site is completely full, and in accordance with the conditions provided in this plan.
- Balance the time set aside for event-related controlled access and the time set aside for free and open use.
- Provide sufficient time between events to allow unrestricted, open use of the land, once it has recovered.
- Allow organized activities and the installation of associated equipment in reservable public spaces when free and non-controlled public access is not compromised.

### 3.8.3 PLACEMENT AND ARRANGEMENT

Limit the effects related to equipment installation.

- Provide appropriate surfaces in higher-traffic areas to reduce the recovery time for grassy areas and vegetation.
- Design main and secondary pathways in such a way as to facilitate operations during set-up and take-down periods, in order that vehicles and machinery do not have to drive on the grass or loose surfaces.
- Arrange facilities in a way that protects existing vegetation, including root systems.
- Maintain a buffer zone of at least 15 metres between activity areas and natural environments.
- Install required event equipment in a way that preserves the view of the river and Capital symbols as much as possible.
- Provide staging areas where equipment can be stored and trailers can be parked during events.

# WINTER USE Malking trail Winter activity zone ■ ■ ■ Sidewalk Winter trail (SKI/SNOWSHOE) Heated public places TOWARD TRAILS 50 AT LEAMY LAKE TTAW ALLUMETTIÈRES ALEXANDRA LAURIER ALEXANDRE-TACHÉ 3.9 100 200 300 400 500 600 M

### 3.9 WINTER USE

### Function: Make the riverfront a welcoming destination year-round.



The large open spaces of the Capital core area's riverfront lands can be enjoyed year-round. The riverfront offers a completely different experience and landscape in winter. Winter activities are organized to liven up the area, and their location is chosen based on site capacity, as well as to support daily use.

### 3.9.1 YEAR-ROUND EXPERIENCE



Offer outdoor recreational spaces adapted to the different seasons wherever facilities can be maintained for everyday use.

- Support activities that give users an opportunity to experience riverfront landscapes in winter.
- Work with partners to examine the possibility of providing permanent facilities with amenities in winter.
- Concentrate recreational services in existing high-traffic core areas where there is already demand.
- Assess the possibility of using the pathways in the Capital core area during the winter, and work with regional partners to examine the possibility of providing a winter network.
- Select winter pathways to ensure the network's continuity.
- Work with partners to develop a winter recreational experience by offering services, equipment or maintained infrastructure for the following activities:
  - snowshoeing
  - ice fishing
  - walking on marked trails
  - cross-country skiing
  - ice skating

### 3.9.2 Adapted design

Design sites and infrastructure that contribute to user comfort.

- Design amenities to create screens that provide shelter from the wind.
- Orient amenities in public spaces to maximize sun exposure.
- Concentrate winter activity sites near heated indoor public places.
- Use a variety of plants that can create interesting landscapes during winter.
- While ensuring compliance with the Capital Illumination Plan, 2017–2027, use coloured lighting to enliven public sites during winter, whenever possible.



Snow sculpture, Jacques-Cartier Park

# LANDSCAPE TYPOLOGIES Natural park space Vegetated park space Urban park space Open park space Urban plaza MACDONALD-CARTIER A TTA ALLUMETTIÈRES ALEXANDRA LAURIER ALEXANDRE-TACHÉ 3.10 100 200 300 400 500 600 M

### 3.10 Landscape Typologies







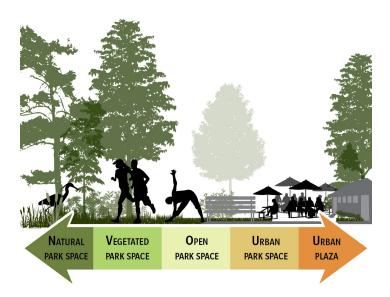




The way a site is designed largely determines its carrying capacity and the kinds of activities it can accommodate. Design indirectly suggests either a more tranquil or a more vibrant ambiance. It involves an approach that is adapted to the intended use and sensitive to the natural and built surroundings. It also provides added comfort and a sense of well-being. The suggested typologies factor in the policies outlined in this chapter, particularly those regarding measures to protect more sensitive features. The spectrum of landscape typologies—from most natural to most urban—is outlined below.

### 3.10.1 Landscape typology spectrum

- Natural park space: Focused on ecology and natural cycles; preservation and improvement of ecological functions; infrastructure that contributes to the appreciation of nature; priority placed on resistant indigenous species
- Vegetated park space: Focused on green space providing a mix of human use and ecological functions; primarily wooded or containing abundant vegetation; low-impact recreational use
- Open park space: Focused on open lawn space; maintained surfaces allowing for gatherings; mostly unobstructed land; accessible for unrestricted use
- Urban park space: Focused on public use; characterized by a moderate number of services provided, presence of ornamental plantings, and mix of durable and vegetated surfaces
- **Urban plaza**: Focused on vibrant public use; characterized by a high level of services and amenities; predominantly hard surfaces with ornamental planting.



### 3.10.2 DEVELOPMENT OF PUBLIC SPACES

Design the landscape in a way that corresponds with the site's ambiance and desired use.

- Follow the guidelines for the spectrum of landscape typologies.
- Use carefully selected high-quality designs that enhance the aesthetics of the place and add to visitor enjoyment.
- Enhance the natural riverfront landscape by increasing the amount of shoreline vegetation.
- Use vegetation to create buffer zones between activity areas and natural environments.
- Focus efforts on the quality of the design that will be seen at eye level, for users on foot and on bicycles.
- Ensure that public sites have sufficient carrying capacity in parks adjacent to populated urban areas.
- Include nighttime and winter experiences in plan designs.
- Use coordinated lighting on buildings and points of interest to enhance the sites' appeal, in accordance with the Capital Illumination Plan, 2017–2027.
- Give each site its own specific and distinctive character by varying the landscaping.
- Maintain sufficient forest cover in riverside parks to help structure the landscape and public spaces.
- Ensure that the arrangement of plantings does not create areas that are isolated or not easily seen.
- Ensure that permanent and temporary advertising, signs and displays do not interfere with the visual quality of riverfront lands near Capital landmarks.



### 4 SECTOR PLANNING

"ENHANCING THE RIVERFRONT"



his chapter presents the key actions necessary to fulfill the planning concept for each site. The planning proposals support the four roles of riverfront lands, as outlined in this plan, and they meet the conditions required by the various policies presented in the previous chapter.

Each planning proposal is indicated on the sector map with a numbered marker matching the corresponding number on the list. Proposals have been developed in accordance with the general policies set out in Chapter 3, which apply to the entire geographic sector covered by the plan. These general policies will be central to the development of site plans, at the implementation stage of this plan. The general policies will

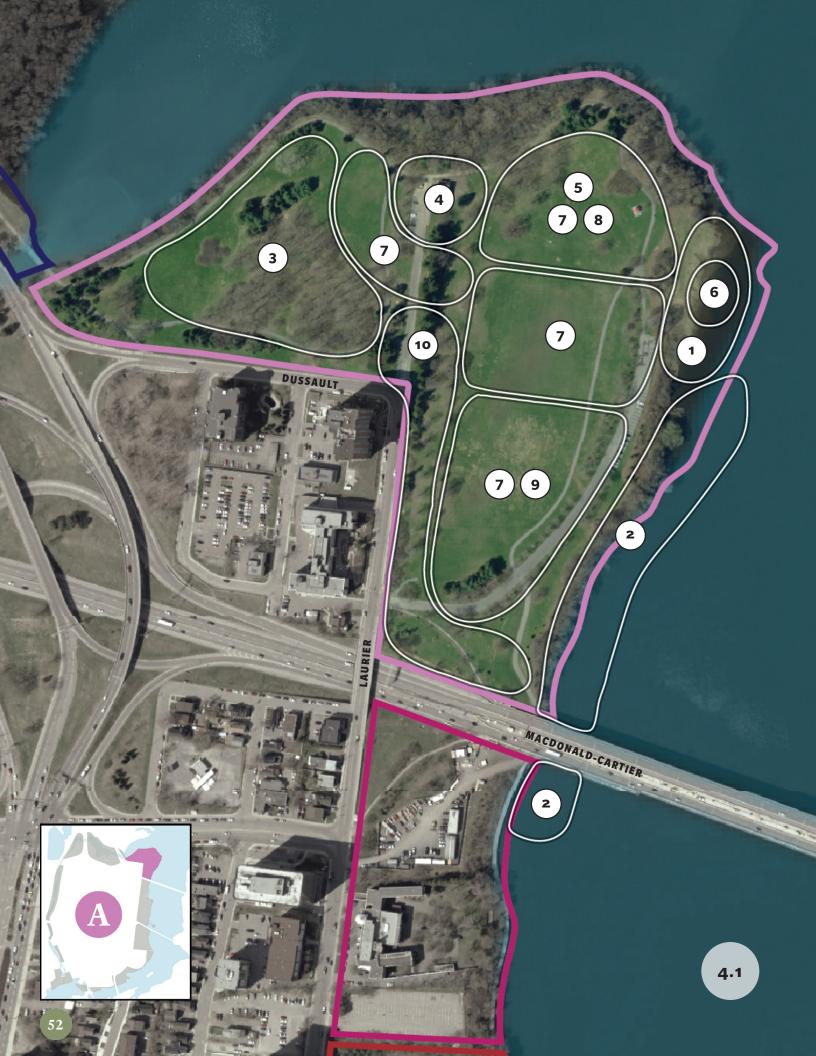
also be used to evaluate any third-party proposals, to ensure their smooth integration with the proposals recommended by the plan.

### The 10 areas are as follows:

- Jacques-Cartier Park North
- Monastery area
- Jacques-Cartier Park South
- Canadian Museum of History grounds
- Area around the Kruger plant
- Scott Point and Portage Park
- Riverfront lands near the Zibi neighbourhood
- Mouth of Brewery Creek
- Brewery Creek—Montcalm
- Brewery Creek—north of Hull Island



Charron House, Jacques-Cartier Park South





### DESCRIPTION AND BACKGROUND

Jacques-Cartier Park North is one of the largest urban parks on Hull Island. It is a site from which one can enjoy the natural environment of the Capital core area. The view of Rideau Falls and the river are particularly beautiful. This is where the urban environment meets Leamy Lake Park. The extensive shoreline woods support Leamy Lake Park's natural habitat. The shores are steep and have experienced some erosion.

The site was once used for Algonquin settlements, then for vacation and recreation, and later for lumber industry activities. This history is revealed by the Gilmour-Hughson heritage building and the numerous known archaeological sites.

The park has very large open central space. The site is accessible by the pathway, road and highway networks. It is separated from other riverfront activity sites by the Macdonald-Cartier Bridge. However, the park is linked by the pathway network, which merges with the Trans Canada Trail at this location. With no organized activities, the park's only attractions are its natural features and the service offered by the Maison du vélo (at the Gilmour-Hughson House). The site is oversized for its current use. This fact in addition to the lack of amenities, make the site not very conducive to

spontaneous use. It does not have any features that would allow people to fully and comfortably appreciate the beauty of the nearby river.

### SITE CONCEPT

Jacques-Cartier Park North will be a large, welcoming, multi-purpose urban green space that occasionally hosts events of short and medium duration. The central area will be able to accommodate events that are too big for Jacques-Cartier Park South. Most of the time, however, the area will be for spontaneous, unscheduled activities, and the park will continue to be primarily a popular place in the Capital for a combination of public recreation, recreational services and relaxation areas. Jacques-Cartier Park North will also be a place where non-motorized watercraft can access the Ottawa River, thus opening the door for complementary nautical amenities as well. The Park will provide captivating lookout points and contact with nature in the Capital core, while also providing a tranquil setting. Natural shoreline environments will be preserved to promote biodiversity in the Leamy Lake Park sector.

### **SUMMARY OF INITIATIVES**

- 1. Reinforce the ecological value of the park's eastern plain.
- 2. Support fish habitat restoration efforts by increasing the area of aquatic vegetation near the Macdonald-Cartier Bridge.
- 3. Increase forest cover in the section of the park west of the Gilmour-Hughson heritage building.
- **4.** Preserve and showcase the Gilmour-Hughson heritage building.
- Continue exploring known archaeological sites and searching for traces of historical occupation in the northern part of the park.
- 6. Identify a contact point with the Ottawa River where people can get close to the water across from Rideau Falls, and install a launch for small, non-motorized watercraft.

- 7. Set aside some landscaped, multi-purpose green spaces in the centre of Jacques-Cartier Park North for unprogrammed activities and to occasionally host large events in both summer and winter.
- 8. In a limited area of the park, allow for activities that are compatible with the character and spirit of the site or that highlight its history.
- Set aside land for a national cultural institution in the section closest to the Macdonald-Cartier Bridge (south of Dussault Street).
- **10.** Adjust the interface between the park and Laurier Street in such a way as to improve park access.



### 4.1 Jacques-Cartier Park North

### DETAILED PLANNING POLICY STATEMENTS

### PRESERVE AND ENHANCE

### **NATURAL SPACES**

- 1. Reinforce the ecological value of the park's eastern plain.
- Preserve and increase prairie vegetation on the eastern plain, which is characteristic of the particular habitat of species at risk (butterflies, birds, pollinators, etc.).
- Maintain low levels of pedestrian movement on sandy natural shores, which are potential nesting sites for turtles.
- 2. Support fish habitat restoration efforts by increasing the area of aquatic vegetation near the Macdonald-Cartier Bridge.
- 3. Increase forest cover in the section of the park west of the Gilmour-Hughson heritage building.

### **HERITAGE: GILMOUR-HUGHSON**

- 4. Preserve and showcase the Gilmour-Hughson heritage building.
- Optimize views from park entrances toward the Gilmour-Hughson heritage building.
- Maintain an offer of recreational services associated with the park.
- Develop a conservation and maintenance plan to ensure the protection of this FHBRO recognized building.
- 5. Continue exploring known archaeological sites and searching for traces of historical occupation in the northern part of the park.
- Promote the site's history and known artifacts.
- Examine the possibility of involving the Algonquin community in research and interpretation of the sites.

### **DEVELOP AND IMPROVE**

### **CONTACT WITH THE RIVER**

- 6. Identify a contact point with the Ottawa River where people can get close to the water across from Rideau Falls, and install a launch for small, non-motorized watercraft.
- Assess and determine the best place for a boat launch between the mouth of Brewery Creek and the eastern plain, considering the environmental context and the type of currents.
- Use infrastructure that preserves natural components.
- Preserve the calm and natural ambiance of the shorelines.

•

- Install directional signs to prevent pedestrian traffic from trampling shoreline vegetation.
- Allow only land uses that do not alter wildlife movements or the expansion of vegetation in natural spaces.
- Preserve and enhance the downstream view of the Ottawa River and Rideau Falls, and create relaxation areas from where these scenic views can be enjoyed.
- Develop a nautical circuit to explore natural and cultural features, including the shores at the northern tip of the park, the banks of Brewery Creek and Leamy Lake Park.
- Collaborate with the water shuttle operator to link the site with other sites, thereby increasing access opportunities.
- Outside of the plain, allow for additional services that will complement the nautical experience, such as equipment rental and restaurants, and whose facilities would be suited to the character and aesthetics of the site and riverfront setting.

#### **CENTRAL OPEN SPACE**

- 7. Set aside some landscaped, multi-purpose green spaces in the centre of Jacques-Cartier Park North for unprogrammed activities and to occasionally host large events in both summer and winter.
- Allow mainly unorganized activities in the open spaces.
- Adapt the site design, equipment and vegetation to promote daily use of the park.
- Create an overall multi-purpose space that, through landscaping improvements, provides subspaces on a human scale.
- Structure the space by creating focal points within the park.
- Use open spaces for year-round activities, particularly, ice skating, snowshoeing and cross-country skiing in winter.
- Assess a site's ability to accommodate crowds, in terms
  of circulation management and security, before holding
  any large-scale events. If the assessment is favourable, do
  the following:
  - In the spaces identified for this purpose, occasionally hold events east of Laurier Street to complement the use of Jacques-Cartier Park South.
  - Improve the site's surface and install the required infrastructure (for example, electrical and water hookups, telecommunications, site operation areas, drainage) to allow events to be held.

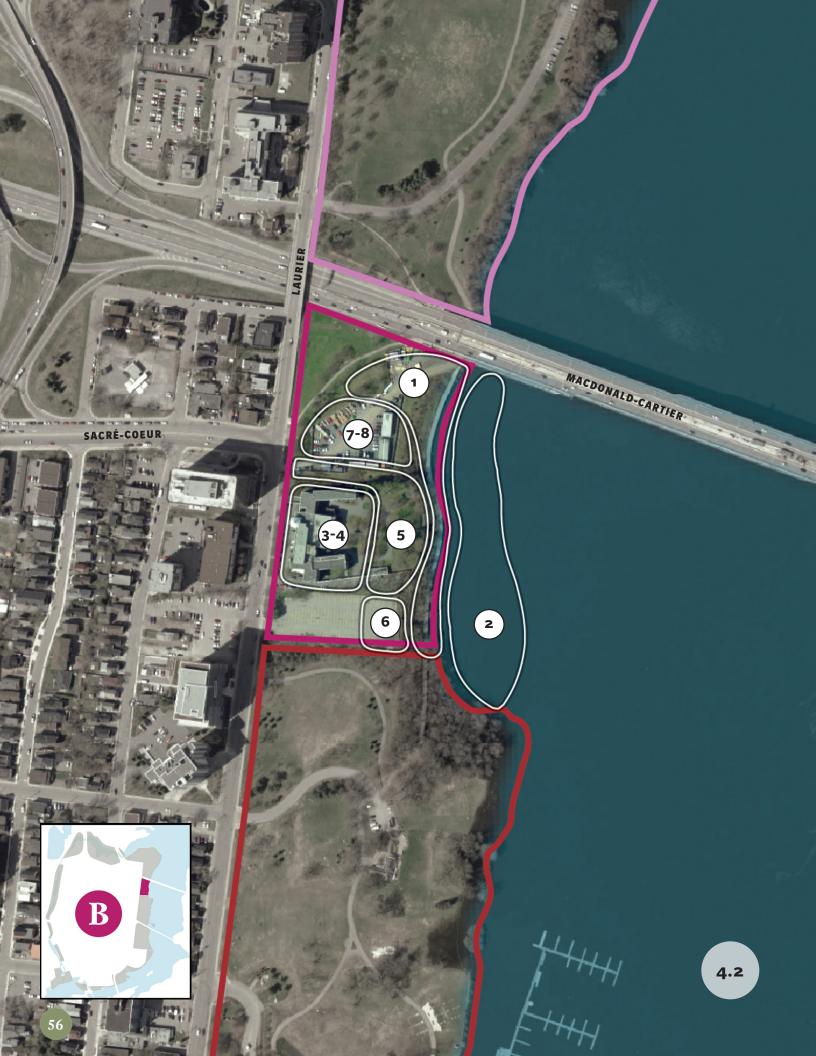
- Implement the measures required to facilitate access to the site for those taking part in activities.
- Set aside a separate area of the park, away from the event area, that will remain publicly accessible and open for spontaneous recreation during the event period.

### **RECREATIONAL OPPORTUNITIES**

- 8. In a limited area of the park, allow for activities that are compatible with the character and spirit of the site or that highlight its history.
- Maintain diversified on-site recreational services by avoiding exclusive use of the large central area for new activities.
- Ensure that new activities are consistent with the site's potential (particularly Brewery Creek, navigation, the view, nature exploration, history).
- Provide permanent or semi-permanent facilities for these recreational activities.
- Ensure that the facilities, architecture and the site's theme are in harmony with the site's calm, lush green character.
- Set aside land for a national cultural institution in the section closest to the Macdonald-Cartier Bridge (south of Dussault Street).

### **ACCESSIBILITY**

- 10. Adjust the interface between the park and Laurier Street in such a way as to improve park access.
  - Develop a pathway along the periphery of the park on the Laurier Street side to create an internal pedestrian loop within the park.
  - Increase the visibility of pedestrian entry points from the street.
  - Enhance the "sense of arrival" into a large park on the Laurier Street extension.
  - Develop a link between the park and the Macdonald-Cartier Bridge's cycling pathway.



### 4.2 THE MONASTERY AND SURROUNDINGS

### DESCRIPTION AND BACKGROUND

The monastery was established in 1902 by the Servantes de Jésus-Marie. The nuns occupied the monastery for 120 years, engaged in various activities such as offering domestic services for the clergy, the making of communion wafers and bookbinding. The monastery was expanded in 1911, 1926 and 1950. The NCC purchased the property in 2017, as it had been put up for sale following restructuring of the congregation. The NCC will seek a new occupant for the building.

The space around the monastery includes the vacant lot immediately to the north, the parking area to the south and the space behind the monastery itself. The monastery grounds extend from Laurier Street to the Ottawa River. A steep drop-off separates it from the shoreline, where an elevated pathway running along the river links the north and south sections of Jacques-Cartier Park. The land around the monastery forms an elevated plateau. Aside from Laurier Street, there is no link between the vacant lot north of the monastery and Jacques-Cartier Park South.

### SITE CONCEPT

The monastery could accommodate activities that would contribute to Jacques-Cartier Park's recreational dynamic and to its function as a gathering place, tourist destination and place of cultural expression. The open spaces around the building will be integrated into the public space of Jacques-Cartier Park. They will offer a tranquil setting on a scenic site.

### **SUMMARY OF INITIATIVES**

- 1. Maintain extensive forest cover on the steep banks and along the top of the escarpment to contribute to the river's scenic landscape and prevent erosion.
- 2. Expand the aquatic grass bed under the Macdonald-Cartier Bridge by linking the two existing aquatic grass beds in front of the monastery and Jacques-Cartier Park North.
- 3. Showcase the monastery's history, and preserve elements of the building and surrounding lands that contribute to its heritage value.
- **4.** Once the monastery's current activities conclude, use the building in a way that will enhance the recreational public space that is Jacques-Cartier Park.
- 5. Redevelop the areas behind the building to integrate them

- into Jacques-Cartier Park and allow the public to move freely around the monastery.
- 6. Convert the back of the parking lot located south of the monastery into a park, integrate it with Jacques-Cartier Park South, and provide a riverfront link between Jacques-Cartier Park South and Sacré-Cœur Boulevard.
- 7. On the land to the north of the monastery, allow for either fully or partially underground parking facilities to support the building's new functions.
- 8. Consider using the street-front portion of the land north of the monastery to enlarge the building and thus provide additional space to accommodate the new use.



### 4.2 Monastery and Surroundings

### DETAILED PLANNING POLICY STATEMENTS

### PRESERVE AND ENHANCE

### **NATURAL SPACES**

- 1. Maintain extensive forest cover on the steep banks and along the top of the escarpment to contribute to the river's scenic landscape and prevent erosion.
- Create a wooded riparian strip at least 30 metres deep on the land north of the monastery.
- Ensure the visual quality of the land north of the monastery, viewed from the Macdonald-Cartier Bridge.
- Maintain the vegetation on the escarpment.
- 2. Expand the aquatic grass bed under the Macdonald-Cartier Bridge by linking the two existing aquatic grass beds in front of the monastery and Jacques-Cartier Park North.

### **DEVELOP AND IMPROVE**

#### THE MONASTERY

- 3. Showcase the monastery's history, and preserve elements of the building and surrounding lands that contribute to its heritage value.
- Undertake an oral history project in collaboration with the Servantes de Jésus-Marie.
- Submit the building to FHBRO for evaluation to gain a better understanding of the site's history and heritage value.
- Gather information about the building's heritage character, and develop conservation guidelines for its future use.
- 4. Once the monastery's current activities conclude, use the building in a way that will enhance the recreational public space that is Jacques-Cartier Park.
- Encourage uses such as cultural centre, exhibition centre, cultural or artistic education centre, museum, tourism business, restaurant or a combination of these uses.
- If opportunities for the desired uses do not initially materialize, temporarily authorize uses that could easily be changed in the medium or long term, such as that of hotel or office space.
- Keep ground-floor uses open to the public.

- · Allow the activities held inside the monastery that are of public interest and related to the character of Jacques-Cartier Park to spill over into the outdoor spaces.
- Explore architectural lighting options to showcase the monastery, in accordance with the Capital Illumination Plan, 2017-2027.

#### MONASTERY SURROUNDINGS

- 5. Redevelop the areas behind the building to integrate them into Jacques-Cartier Park and allow the public to move freely around the monastery.
- 6. Convert the back of the parking lot located south of the monastery into a park, integrate it with Jacques-Cartier Park South, and provide a riverfront link between Jacques-Cartier Park South and Sacré-Cœur Boulevard.
- Set aside part of the land behind the monastery building for activities associated with the building's functions, while also keeping it as accessible to the public as possible, through integrated development.
- Develop spaces offering visual connections to the river, as well as a pedestrian corridor linking the monastery plateau with the riverside path.
- Provide for a well-designed landscape.
- Provide quiet relaxation areas that can also be used for low-key cultural or artistic activities.
- Use the rest of the parking lot located south of the monastery to serve the parking needs of Jacques-Cartier Park South.
- Ensure that the redeveloped parking lot continues to meet operational requirements during events held in Jacques-Cartier Park South.

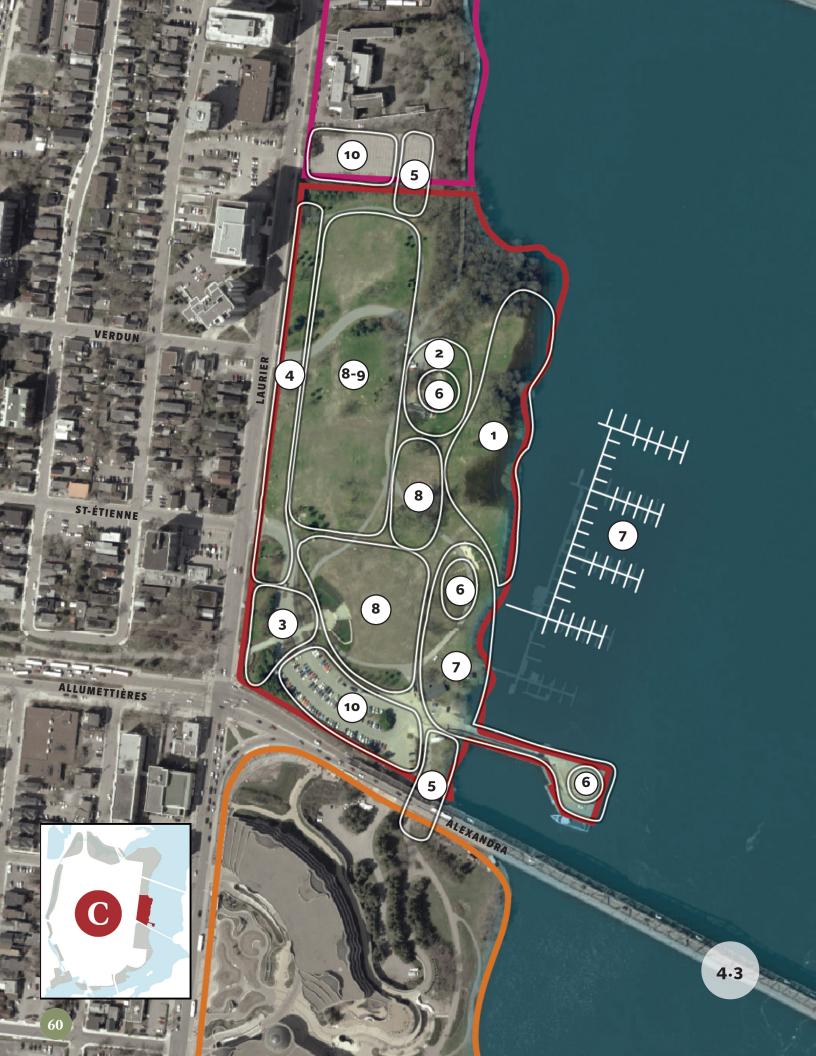
### LAND NORTH OF THE MONASTERY

- 7. On the land to the north of the monastery, allow for either fully or partially underground parking facilities to support the building's new functions.
- Set aside part of the lands to develop a public space providing a link between the back of the monastery, Laurier Street and the Macdonald-Cartier Bridge sidewalk.



Monastery

- 8. Consider using the street-front portion of the land north of the monastery to enlarge the building and thus provide additional space to accommodate the new use, if such a project would conform with the following:
  - contribute to a quality recreational riverfront experience;
  - showcase the monastery building's architecture and history;
  - achieve the objectives established for the monastery in this section of the plan (4.2).
- Develop architectural and design guidelines in anticipation of a potential proposal.
- In the event of a plan to expand the monastery's activities, require the development of fully underground parking.



### 4.3 Jacques-Cartier Park South

### DESCRIPTION AND BACKGROUND

Jacques-Cartier Park South is one of the major urban parks on Hull Island. It has large open spaces and wooded areas along the riverfront. It is located at the head of the Alexandra Bridge and is linked to the Canadian Museum of History by a pathway under the bridge. The park and the river are not very visible from the street because of the facilities at the southern end of the park and the dense vegetation surrounding them. The adjacent urban sector is predominantly residential. The entertainment areas of downtown Gatineau do not link directly to the park.

However, Jacques-Cartier Park South is still a highly soughtafter site for events. The periods during which set-up and
teardown of the equipment needed for events, as well as the
time allocated for the grounds to recover, prevent public
access to the park and the river, have an impact on the land
quality, and reduce public interest in spontaneously using the
park at other times. Mounds of snow, soil compaction and
the site's topography make drainage increasingly complex,
and delay access to certain parts of the park in the spring.
The land is intentionally left as open space, which means that
there are few permanent amenities to promote its everyday
use. The shoreline is not particularly appealing to walk along.
Also, functions near the Hull wharf and those linked to the
marina make this site seem like a semi-private space that is

not particularly inviting to visitors. On the other hand, the park features the Charron House heritage building, which hosts cultural activities, and contributes greatly to the character of and public interest in the site.

### SITE CONCEPT

Jacques-Cartier Park South will become a destination where a diverse clientele can have a variety of recreational experiences on an everyday basis. The park will enhance this north shore focal point, which is currently centred on the Canadian Museum of History. The park will become an additional attraction around Confederation Boulevard. The sector will be vibrant, user-friendly and regularly visited. It will promote ongoing spontaneous use through inspiring and welcoming urban development, as well as attractive recreational amenities. Events will still be held here, in properly equipped, multi-purpose spaces, and public access to other park facilities will still be maintained. The waterfront experience will be enhanced by nautical activities and the creation of spaces where users can come in contact with the Ottawa River and enjoy its natural features.

### **SUMMARY OF INITIATIVES**

- 1. Restore natural shoreline vegetation between the Charron House and the Hull wharf.
- 2. Protect the heritage character of the Charron House building and site.
- Create a welcoming park entrance opening onto Confederation Boulevard, at the corner of Boulevard des Allumettières and Laurier Street.
- 4. Improve the park's interface with Laurier Street and the adjacent neighbourhood to make the park welcoming and more visible.
- **5.** Improve links to the museum and the area around the monastery.

- 6. Add commercial and recreational services that complement the riverfront park experience at some of the park's focal points.
- 7. Create a dynamic, enjoyable, public riverfront place for pedestrians where the Hull wharf, boat launch, clubhouse and marina access are currently located.
- 8. Make the central green space more welcoming for everyday users by establishing better-adapted amenities.
- 9. Host medium-scale events that can fit in the newly delineated human-scale spaces, and hold larger-scale events in Jacques-Cartier Park North.
- **10.** Provide parking to support park activities.



### 4.3 Jacques-Cartier Park South

### **DETAILED PLANNING POLICY STATEMENTS**

### PRESERVE AND ENHANCE

### **NATURAL SPACES**

- 1. Restore natural shoreline vegetation between the Charron House and the Hull wharf.
- Preserve and strengthen the wooded area along the river near the Charron House.
- Restore the riparian strip and wetlands in the flood plain to the east of the Charron House.
- Arrange marina facilities in a way that facilitates restoration of the riparian strip.
- Enhance the view of the park from the Ottawa shore, while maintaining a natural shoreline that fulfills its environmental functions.

#### **HERITAGE**

- 2. Protect the heritage character of the Charron House building and site.
- Develop a conservation and maintenance plan to ensure the protection of this FHBRO recognized building.
- Create a gathering place around the Charron House that showcases the building's heritage and cultural facets.
- Preserve views that showcase the Charron House from the street and the park.

### **DEVELOP AND IMPROVE**

### **PARK ENTRANCES**

- 3. Create a welcoming park entrance opening onto Confederation Boulevard, at the corner of Boulevard des Allumettières and Laurier Street.
- Include open spaces where a public plaza can be created.
- Include one or several lively and playful permanent, open-air features that will attract people.
- Adapt the configuration of the Jacques-Cartier Park parking lot and its entrance in relation to the new public plaza.

- 4. Improve the park's interface with Laurier Street and the adjacent neighbourhood to make the park welcoming and more visible.
- Create points of interest and relaxation areas (planters, urban furniture, flagstone paving, public art, etc.) along the periphery of the park, to make the transition between the street and the green space.
- Develop the park to ensure that the pathways from the street and the Alexandra Bridge to the river provide easier access and are more pleasant.
- Through appropriate landscaping, make pedestrian and bicycle entrances to the park more visible in the extensions of Saint-Étienne Street and rue de Verdun.
- Develop a public plaza that has a view toward Parliament Hill overlooking the Alexandra Bridge at the park's entrance in line with the Saint-Étienne Street axis.
- 5. Improve links to the museum and the area around the monastery.
- Enhance the aesthetics of the underpass that links the museum grounds to Jacques-Cartier Park.
- Consider installing a strong visual or artistic feature in the Alexandra Bridge underpass to enhance the link between the museum site and Jacques-Cartier Park.
- Provide a potential link to the back of the monastery.

# SERVICE AND USE OF THE CENTRAL AREA

- 6. Add commercial and recreational services that complement the riverfront park experience at some of the park's focal points.
  - Create a series of focal points inside the park for a variety of users, particularly families, drawing on existing elements such as the marina office, Hull wharf and the Charron House.
- Offer services at these focal points that complement park activities, such as equipment rental and food service.
- Encourage the Ville de Gatineau to study the possibility of integrating commercial functions on Laurier Street (city-side) on either side of Boulevard des Allumettières, which will help make the area close to the park entrance livelier and more dynamic.



### **PUBLIC SHORE**

- 7. Create a dynamic, enjoyable, public riverfront place for pedestrians where the Hull wharf, boat launch, marina office and marina access are currently located.
- Design spaces and traffic lanes to minimize conflict between park users in order for all to have quality contact with the river.
- Maintain public access to the Hull wharf, and continue to welcome cruise boats there.
- Offer recreational services and activities that are compatible with river boat-tour operations on the Hull wharf.
- Promote the continuation of marina functions, and support the creation of a port of call to receive recreational boaters from outside the region.
- Collaborate with the marina corporation to build a new marina office structure that will provide food services and promote the enjoyment, relaxation and use by the general public, while also maintaining services for marina users.
- Situate the new marina office away from the shoreline to better incorporate it into the park's functions and allow pedestrians to walk close to the shore.
- Collaborate with the marina corporation to move the marina docks to the north, clearing part of the shoreline and improving the view of the river.
- Maintain the continuity and positioning of the Voyageurs Pathway and the Trans Canada Trail without adversely affecting the desired riverfront experience.
- Allow contact with nature, and offer a pedestrian experience along the shore by way of appropriate facilities.
- Provide small, non-motorized watercraft with water access that does not interfere with marina facilities or the boat launch.
- Consult various regional stakeholders to examine the
  possibility of relocating the public access boat launch
  and maintaining this location for emergency and
  tourism services only, to reduce conflicts between boat
  launching manoeuvres and park users.
- Maintain operational access to the museum loading zone in a way that does not detract from the character and ambiance of the park.

# 4.3 Jacques-Cartier Park South

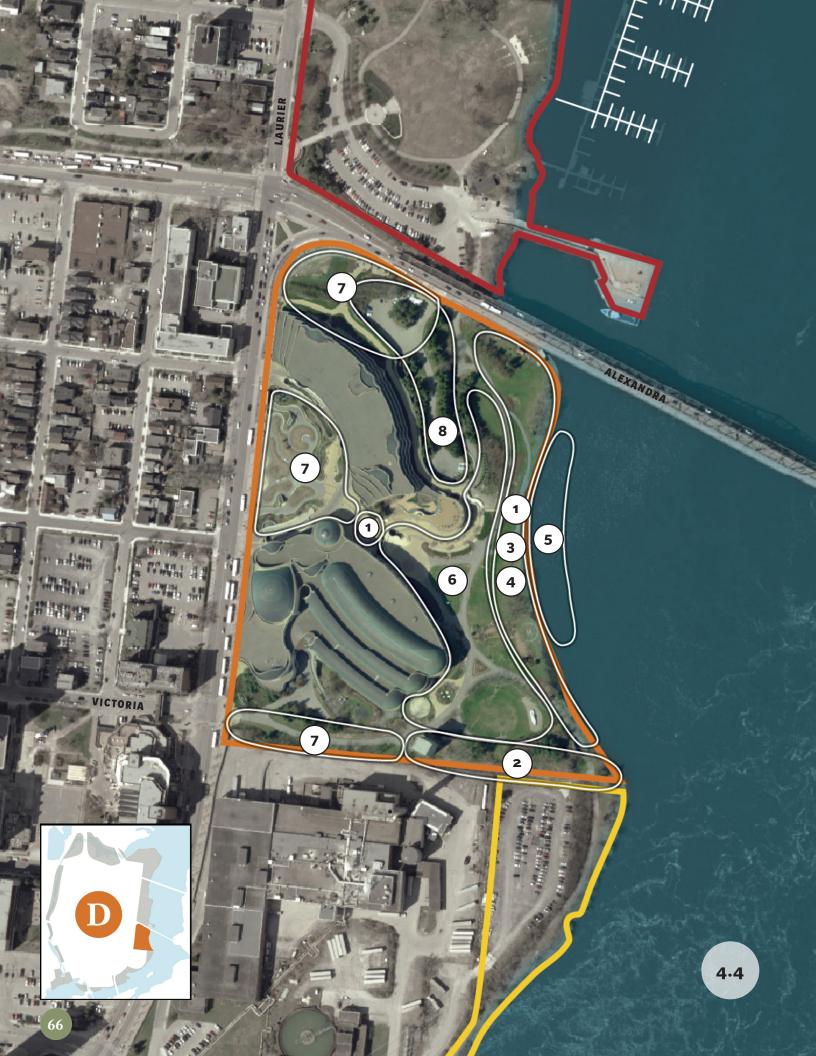
- Support initiatives to reduce noise and vibrations from Gatineau-bound traffic on the Alexandra Bridge, which is detrimental to the Hull wharf's recreational development and to the marina's use as a port of call for visitors to the Capital.
- 8. Make the central green space more welcoming for everyday users by establishing better-adapted amenities.
- Create spaces on a human scale.
- Delineate these spaces more clearly through landscaping, surface treatments and the installation of furnishings.
- Plant more vegetation to create shaded areas and gathering places.
- Plan ahead, and plant new vegetation in a way that creates areas that can accommodate events, such as those indicated in Chapter 3.
- Host medium-scale events that can fit in the newly delineated human-scale spaces, and hold larger-scale events in Jacques-Cartier Park North.
- Allow events up to a maximum of Level 4 (*see Appendix* 2).
- Protect mature trees on the edge and within the park.
- Encourage events to be held in one or several areas of the park, while maintaining open access to the waterfront area.
- Develop the park in such a way that it can frequently host activities without deterioration of the grounds, while preserving the aesthetic quality and minimizing the impact on park vegetation and water runoff.
- Allow Level 1 events in the area around the Charron House.
- Situate the new municipal wastewater pumping station in such a way as not to restrict opportunities for recreational activities or events in the park.
- Install features and facilities that support daily use of the park year-round.

# SUPPORT INFRASTRUCTURE

# 10. Provide parking to support park activities.

- Provide parking spaces, spread out over one or more locations, for Hull marina and wharf users.
- Maintain access to the adjacent monastery parking lot for event organizers' logistical activities.
- If viable financial opportunities arise, consider relocating part of the marina parking to increase public space in this area of the park.
- Assess the financial feasibility of building an underground or partially underground parking lot in Jacques-Cartier Park South.
- Assess the possibility of incorporating a boat washing station to prevent the spread of invasive species and contribute to river water quality, while also considering its visual impact and encroachment on public space.





# 4.4 Canadian Museum of History Grounds

# DESCRIPTION AND BACKGROUND

The Canadian Museum of History is a major Capital attraction welcoming over one million visits to Gatineau every year. The site is located along Confederation Boulevard and is directly linked to other important sites in the core by various transportation networks. Located across from Parliament Hill, the museum riverfront grounds are an integral part of the Capital's defining landscape features, framed by a pathway where visitors can admire them. These features include the National Gallery of Canada and Fairmont Château Laurier, as well as the entrance to the Rideau Canal locks and Nepean Point.

The museum grounds are also highly visible from the Ottawa shore and from the Alexandra Bridge walkway. They are part of the image of the Outaouais. The site was developed in collaboration with the museum architect to create a building made of forms that are just as natural as the natural environment from which the building emerges.

"Our buildings must be part of nature, must flow out of the land; the landscape must weave in and out of them so that, even in the harshness of winter, we are not deprived of our closeness with nature."

– Douglas Cardinal, Canadian Museum of History architectdesigner The grounds consist of a narrow strip of land that forms a natural amphitheatre facing the river. There is now greater demand for activities on the museum grounds, which affects the quality of the landscaping and the Voyageurs Pathway, which has to be closed during events.

According to historical documents from 1853, the site may also contain a former ossuary, discovered in 1843, located on the boundary between the museum grounds and the Kruger plant's rear parking lot. It may also have been one end of a portage route around the Chaudières Falls.

# SITE CONCEPT

The museum will continue to be one of the main Capital attractions in Gatineau, and the museum site will help to liven up the core area by providing a public riverfront gathering place, where people can view the Capital's most defining symbols.

The site's original architectural intent will be preserved. Through improvements to and uses of the premises, the site will be treated in a dignified manner to reflect the significance of the Capital core area's icons and to showcase the sense of place, which features an Algonquin presence and historical elements.

- 1. Preserve the visual quality of the site.
- 2. Consider the area surrounding the Digester Tower, the former Hull Landing and the known remnants as a historical and archaeological complex of interest to be protected and showcased.
- 3. Showcase shoreline areas offering the most spectacular lookouts onto Parliament Hill and other Capital landmarks.
- 4. Take measures to prevent shoreline erosion.

- 5. Support projects allowing interaction with the river.
- 6. Redevelop the space to create an event site.
- 7. Facilitate access to the river and provide clear directional signage toward the river from neighbouring sites, Laurier Street and the Alexandra Bridge.
- 8. Ensure high visual quality in the development of infrastructure required for museum operations.

# 4.4 Canadian Museum of History Grounds

# DETAILED PLANNING POLICY STATEMENTS

# PRESERVE AND ENHANCE

### **SCENIC VIEWS**

- 1. Preserve the visual quality of the site.
- Preserve the foreground in the vista clearing between the two museum buildings looking toward the Parliament Buildings.
- Maintain and improve the site's natural landscape, as seen from the Ottawa shore and Alexandra Bridge.
- Ensure the visual quality of visible facilities on the shore.

### **HERITAGE**

- 2. Consider the area surrounding the Digester Tower, the former Hull Landing and the known remnants as a historical and archaeological complex of interest to be protected and showcased.
- Define the event site boundaries so as to respect the sanctity of a possible nearby ossuary.
- Through permitted uses and development of the site, acknowledge and recognize the site's symbolic importance for the Anishinabe (settlement place, burial grounds), where applicable.
- Encourage dialogue in order for Algonquin peoples to contribute to the design of these important sites.

- Collaborate with the museum and regional stakeholders to conduct a feasibility study to identify possible functions and uses for the Digester Tower.
- Encourage the museum to showcase the Digester Tower by integrating this industrial heritage element into the development of the museum's event site.
- Explore architectural lighting options to showcase the Digester Tower, in accordance with the Capital Illumination Plan, 2017–2027.
- Maintain a vegetation screen along the Victoria Street extension access route so as to conceal the industry's loading area.

# **DEVELOP AND IMPROVE**

### SHORELINE AREA

- 3. Showcase shoreline areas offering the most spectacular lookouts onto Parliament Hill and other Capital landmarks.
  - Preserve the site's importance as the ideal lookout point onto Capital landmarks.
- Preserve public access to the grounds' northern shoreline section.
- Provide walkways or secondary pathways where people can stop, linger or chat without blocking the recreational pathway.



- Support a contemplative experience.
- Allow for the development of a winter experience on the riverfront pathway, and guide users to heated indoor public spaces.
- 4. Take measures to prevent shoreline erosion.
- Add greenery to the riparian strip to prevent erosion.
- 5. Support projects allowing interaction with the river.
- Ensure that projects respect the aesthetics and tranquility of public sites and do not have a significant impact on the riverbank.
- Maintain partnerships for the management of the facilities for a water shuttle between the museum and other sites.
- Create an attractive public site centred around the dock.

### **ACTIVITY AREA**

- 6. Redevelop the space to create an event site.
- Collaborate with the museum to define the boundaries of the regular event area so as to maintain public access to the riverfront and avoid closing the Voyageurs Pathway.
- Locate the recreational riverside pathway outside the regular event area.
- Allow for Level 3 activities (*see Appendix 2*) that respect the aesthetics and prestige of the site and that are consistent with the museum's mandate.
- Develop the event area so that it can be reintegrated back into the public space when there are no events taking place.
- Allow for Level 4 public events that require the pathway and riverfront area to be closed only if the events take place on the water or depend on the river or the open panoramic view.
- Limit the number of activities that require the pathway and riverfront area to be closed.
- Allow for the development of permanent and temporary infrastructure that facilitates public activities which do not adversely affect the quality of the site's landscape or the architectural quality of the museum.
- In collaboration with the museum, develop standards to maintain the high quality of landscaping and to impose a rapid recovery period for surfaces after events.

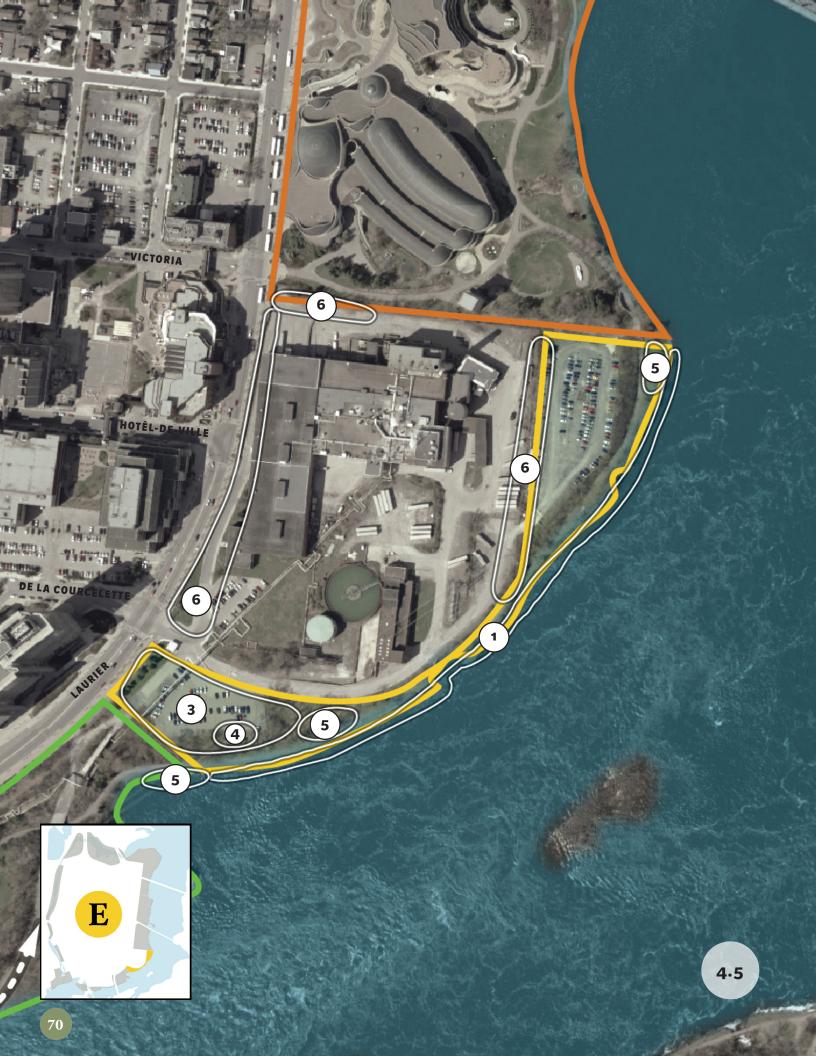
### CONNECTIVITY

- 7. Facilitate access to the river and provide clear directional signage toward the river from neighbouring sites, Laurier Street and the Alexandra Bridge.
- Explore the option of developing, in the long term, a
  new public plaza above the museum's loading dock area,
  thereby providing an inviting landmark directly linking
  Confederation Boulevard and the Alexandra Bridge
  walkway to the river.
- Maintain the pathway on the Victoria Street extension as the main recreational access route to the river from downtown in the section between Jacques-Cartier Park and the Portage Bridge.

### SUPPORT INFRASTRUCTURE

- 8. Ensure high visual quality in the development of infrastructure required for museum operations.
- Explore the option of installing a parking lot in the operational space of the museum's loading area, provided that it meets the following criteria:
  - the parking lot is accessed from Laurier Street, south of Boulevard des Allumettières;
  - the access is designed in accordance with the character of Confederation Boulevard.
  - the parking lot is covered with a surface that facilitates its conversion into a public plaza;
  - the planning of such a parking lot is done within the framework of a transportation demand management plan for employees and visitors.
- Conceal the museum's loading area near the bridge with appropriate landscaping improvements.





# 4.5 Area Around the Kruger Plant

# DESCRIPTION AND BACKGROUND

The area around the Kruger plant is a narrow, 650-metrelong public river corridor linking the museum area to the Portage Bridge. There is a recreational pathway running along its length that is highly used, and has few adjacent stopping points.

This corridor has a spectacular view of the river, Parliament Hill and the Judicial Precinct. The current industrial uses of these riverfront lands create a break between the river and the urban fabric. There is no direct river access from Confederation Boulevard between Victoria Street and the Portage Bridge. Several parking spaces used by people working in the area are on riverfront lands. The Kruger plant is operational, and could continue to be for many years to come.

The shoreline vegetation is of poor quality, and consists predominantly of invasive species. River currents and changing water levels erode the shoreline and affect existing infrastructure. The strong river current also limits opportunities for contact with the water. The plant's east parking lot, which is also adjacent to the museum's event area, has high archaeological potential.

# SITE CONCEPT

Increasing the public areas along the riverfront corridor surrounding the Kruger plant would contribute to the river's natural landscape and increase river access. The parking lot south of the plant, between Laurier Street and the riverfront corridor, could potentially be redeveloped as a public park. If this is done, the design would also provide areas for users to stop and enjoy the river and the Capital scenery. The small size of the spaces would be best suited for quiet relaxation areas.

The industrial facilities could be maintained for as long as they are in operation. This site forms a special study area which will be examined at a later point in time. In the meantime, targeted initiatives undertaken in collaboration with the Kruger company could improve the interface between public spaces and the Kruger plant site.

- 1. Protect the recreational riverfront corridor from the effects of the river current and erosion.
- 2. Collaborate with partners to improve the site's design in order to reflect the sector's industrial past and its use by Algonquin community.
- 3. Expand riverfront public space, and facilitate access to it by converting the parking lot south of the plant into a park.
- 4. Develop spaces where users can enjoy the panoramic view without blocking the pathway.
- 5. Develop public sites along the river.
- 6. Enhance the visual quality of the plant's buildings and landscape treatments that can be seen from Laurier Street and the Ottawa shore.



# **DETAILED PLANNING POLICY STATEMENTS**

# PRESERVE AND ENHANCE

### **SHORELINE**

- 1. Protect the recreational riverfront corridor from the effects of the river current and erosion.
- Repair structures to help strengthen the shoreline and secure existing infrastructure (pathways, lighting).
- Take advantage of opportunities to relocate the pathway up shore from the riverbank and flood-prone areas.
- Stabilize the shoreline using bioengineering techniques, and take erosion-preventive measures.

### ARCHAEOLOGICAL POTENTIAL

- 2. Collaborate with partners to improve the site's design in order to reflect the sector's industrial past and its use by Algonquin community.
- Work with Canadian Heritage to install interpretive elements highlighting the area's industrial history.
- Study the area near the Digester Tower which could be the possible location of the ossuary site discovered in 1843.
- Continue discussions with the Algonquin community to decide on improvements that reflect the site's use by this community, including the it's sacred role as a burial ground.

# **DEVELOP AND IMPROVE**

# **PUBLIC SPACE**

- 3. Expand riverfront public space, and facilitate access to it by converting the parking lot south of the plant into a park.
- Enter into an agreement with the Kruger company to establish, on the current parking site, landscaping and urban furniture that are conducive to relaxation.
- Develop a pedestrian pathway to Scott Point.
- Establish a new link with the urban fabric by creating a clear, inviting, safe park entrance from the Laurier Street side.
- Explore, with the federal government and the Ville de Gatineau, the possibility of creating a walkway between this new park and Place Aubry, via Courcelette Street and the Place du Portage outdoor terrace.

- 4. Develop spaces where users can enjoy the panoramic view without blocking the pathway.
  - Capitalize on the elevation of the lands south of the plant to create lookout points and relaxation areas on high ground.
  - Orient site design to highlight scenic views of national symbols.
  - Choose vegetation and planting locations that preserve or enhance the view of Parliament Hill from Laurier Street.

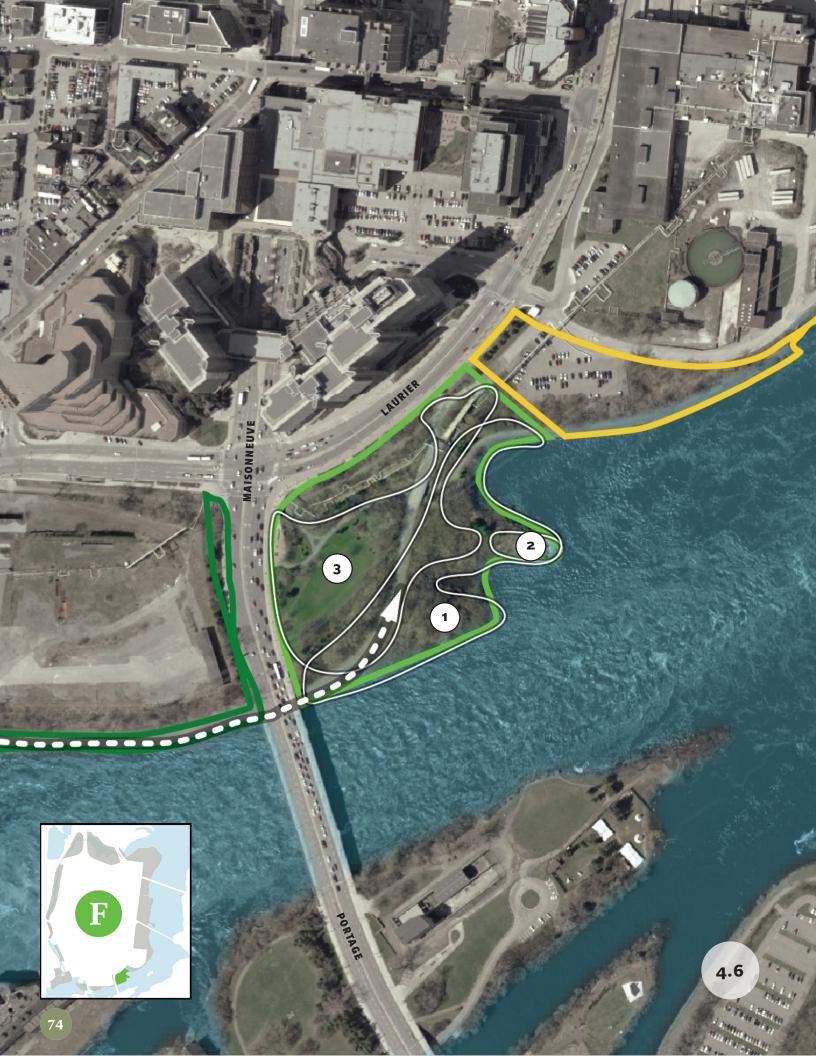
# 5. Develop public sites along the river.

- Take advantage of the expanded public riverfront space to move the multi-use pathway away from the shore, and develop relaxation areas along the shoreline.
- Create an area away from the pathway where users can interact with the water, near the bay formed by Scott Point.
- Offer a winter experience by making the riverfront pathway usable in cold weather.

### LANDSCAPE

- 6. Enhance the visual quality of the plant's buildings and landscape treatments that can be seen from Laurier Street and the Ottawa shore.
- Establish sufficient vegetation cover to conceal its industrial activities and facilities as much as possible.
- Encourage lighting changes on the plant site to highlight nearby Capital features, in accordance with the Capital Illumination Plan, 2017–2027.
- Work with the Kruger company and the Ville de Gatineau to harmonize siding materials when the building envelope is renovated.





# 4.6 SCOTT POINT AND PORTAGE PARK

# DESCRIPTION AND BACKGROUND

Scott Point and Portage Park form a green space east of the Portage Bridge. Portage Park is a flat scenic area set back slightly from the river. It is a small site where the Voyageurs Pathway and the Portage Bridge pathway meet. The vegetation in Portage Park blocks the view of the river. However, the vegetation in this sector enhances the natural landscape that can be seen from the Portage Bridge and the Ottawa shore.

Scott Point is a rocky point overlooking the Ottawa River across from Parliament Hill, which is not accessible to the public. It is largely covered with dense vegetation, except on the point that juts out into the river, which is mostly cleared. The point's topography makes it difficult to access. Portage Park and Scott Point are separated by the abandoned service road linking the Kruger plant to Eddy Street.

Now filled, the Wright timber slide, used by 19<sup>th</sup> century log drivers to bypass the Chaudières Falls, was located in this area. The mouth of the timber slide was in what is now a small wetland bay.

### SITE CONCEPT

This sector will become fully integrated into the riverfront corridor, and will contribute to the Capital's defining landscape. Scott Point will be a new public site conducive to relaxation, where visitors can enjoy panoramic views of the river and Parliament Hill. This scenic site will serve as a junction in the Capital core area riverfront experience by linking Scott Point, the future park south of the Kruger plant, the Confederation Boulevard esplanade and the Zibi neighbourhood riverfront area.

# DETAILED PLANNING POLICY STATEMENTS

# PRESERVE AND ENHANCE

### **NATURAL SPACE**

- 1. Preserve Scott Point's forest cover.
- Preserve the vegetation cover that can be seen from the Portage Bridge and the Ottawa shore.
- Adapt existing vegetation to restore the view cone through which Parliament Hill can be seen from Laurier Street, west of the Portage Bridge, without affecting the visible landscape.
- Preserve the wetland located in the bay.

### **SCENIC VIEWS**

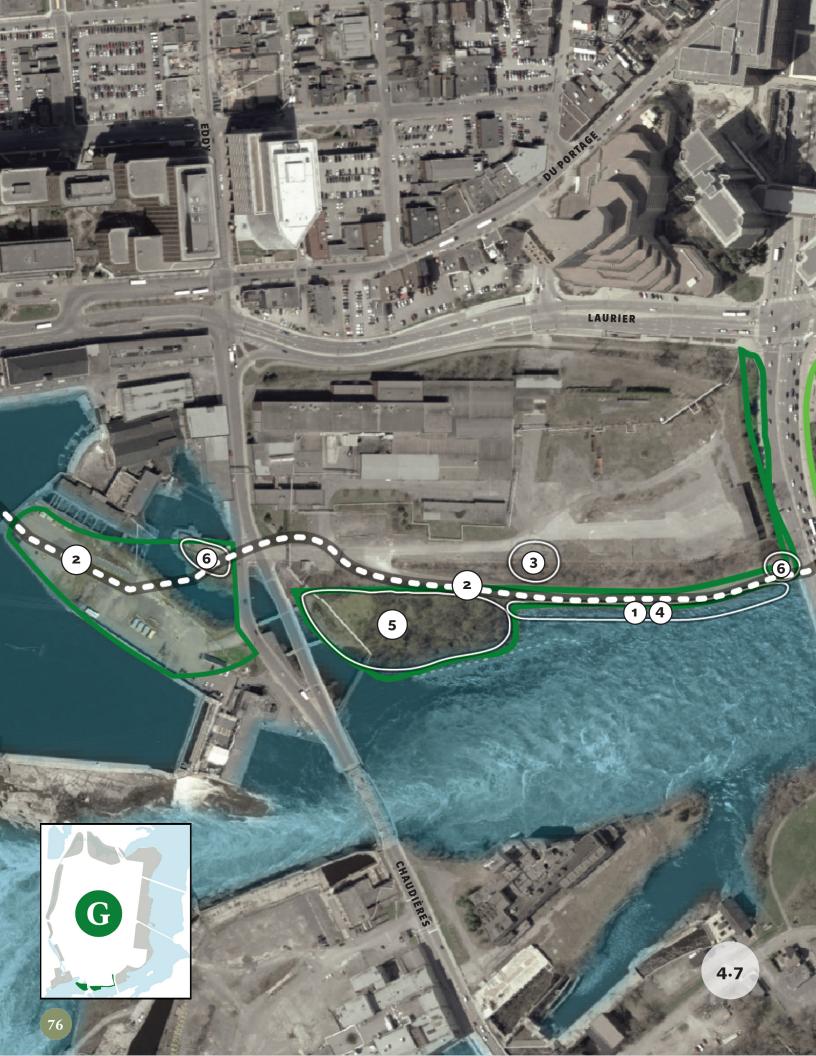
- 2. Highlight scenic views of the river and Capital landmarks from Scott Point.
- Provide durable urban furniture in the site to promote the use of Scott Point for relaxation purposes.
- Develop a lookout on Scott Point.

# **DEVELOP AND IMPROVE**

# CONNECTIVITY

- 3. Create a more extensive park that provides links between park areas and the urban fabric.
- Redesign and improve the connections between Portage Park, Scott Point, the new Kruger Park and Confederation Boulevard.
- Enhance the riverside pathway experience by creating a new link between Voyageurs Pathway and the future riverside pathway west of the Portage Bridge.
- Convert the abandoned service road into a public space.
- Improve the interface between the park and the street in order to reinforce the Confederation Boulevard gateway and focal point.
- Provide effective directional signage for users at the intersection of the various pathways near the Portage Bridge.

- 1. Preserve Scott Point's forest cover.
- 2. Highlight scenic views of the river and Capital landmarks from Scott Point.
- 3. Create a more extensive park that provides links between park areas and the urban fabric.



# 4.7 RIVERFRONT LANDS NEAR THE ZIBI NEIGHBOURHOOD

# DESCRIPTION AND BACKGROUND

The land south of Laurier Street between the Portage and Chaudières bridges is private property, with the exception of a strip of shoreline of varying widths, which is federal property. It is across from the island sector and adjacent to the Chaudières Falls. The shoreline between these two bridges is not currently accessible to the public. Over the next few years, the private land will be developed to become a mixed-use urban neighbourhood which will include a public plaza on the Laval Street extension. A large influx of people is expected on the riverfront, due to the concentration of residents in the adjacent sector.

This sector consists of a series of plateaus and a very steep shoreline. It is located immediately downstream from the Chaudières Falls, and the current is very strong. The intermediate plateau provides a link to Eddy Street. Another plateau on lower ground, near the Chaudières Bridge, sits in the flood plain. The strong currents and changing water levels have necessitated reinforcement of the riverbank, which contrasts with the scenic landscape of the rest of the river basin.

# SITE CONCEPT

The riverfront lands near the Zibi neighbourhood will be accessible to the public. They will extend the waterfront experience west beyond the Chaudières Bridge, and give users the opportunity to appreciate the strong river currents and falls.

The riverfront corridor will be a point of contact between the river and the vibrant Zibi neighbourhood, and will become a popular pedestrian corridor. This corridor could also occasionally serve as a public plaza and an extension area for festivities taking place in the urban neighbourhood.

- 1. Protect steep banks from erosion.
- 2. Ensure the continuity of the multi-use riverfront pathway network by completing the link between the Portage Bridge and Portageurs Park, at the southern end of Hull Island.
- 3. Link the riverfront corridor to the adjacent neighbourhood.
- Develop the corridor based on the quality of the landscaping seen from the bridges and from Chaudières Island.
- 5. Develop a natural park on the lower plateau.
- 6. Provide sites offering observation points.



# DETAILED PLANNING POLICY STATEMENTS

# PRESERVE AND ENHANCE

### **SHORELINE**

- 1. Protect steep banks from erosion.
- Maintain the riverbank reinforcements.
- Introduce shoreline vegetation, while also maintaining riverbank reinforcement structures.

### **DEVELOP AND IMPROVE**

### CONNECTIVITY

- 2. Ensure the continuity of the multi-use riverfront pathway network by completing the link between the Portage Bridge and Portageurs Park, at the southern end of Hull Island.
- Conduct a study with the Ville de Gatineau and landowners to evaluate the possibility of building the link between Eddy Street and Portageurs Park.
- At the appropriate time, plan the bridge construction in collaboration with the affected landowners.
- Use the opportunity, when building the link, to highlight the falls, as well as the industrial and heritage elements along the way.
- In conjunction with the Zibi neighbourhood developer, create an improvement plan for the segment between the Portage and Chaudières bridges that includes the following:
  - safe links at both ends of the multi-purpose corridor that are as seamless as possible;
  - spaces within the corridor where users can relax and enjoy scenic views of the river;
  - spaces that are sufficiently open to ensure a peaceful coexistence among cyclists, pedestrians and those seeking a place for relaxation;
  - durable ground surfaces and park equipment that can withstand the large number of users expected to come from the adjacent neighbourhood.

# 3. Link the riverfront corridor to the adjacent neighbourhood.

- Create a link with the Jos-Montferrand Street public plaza.
- Explore the opportunities offered by the artificial shoreline to create a riverfront walkway with an urban feel that connects well with the Laval Street public plaza.
- Allow for the expansion of activities taking place mainly on the Jos-Montferrand Street plaza, through the corridor, without hindering free movement on multipurpose pathways.

# **VISUAL QUALITY**

- 4. Develop the corridor based on the quality of the landscaping seen from the bridges and from Chaudières Island.
- Maintain vegetation along the street edge approaching the Portage Bridge.
- Create a sense of place based on the natural features, as well as themes marking the evolution of the site.
- Use the industrial elements as a source of inspiration to create the walkway's design.
- Incorporate natural features that will maintain a natural landscape as seen from the Chaudières Bridge and the Ottawa shore.

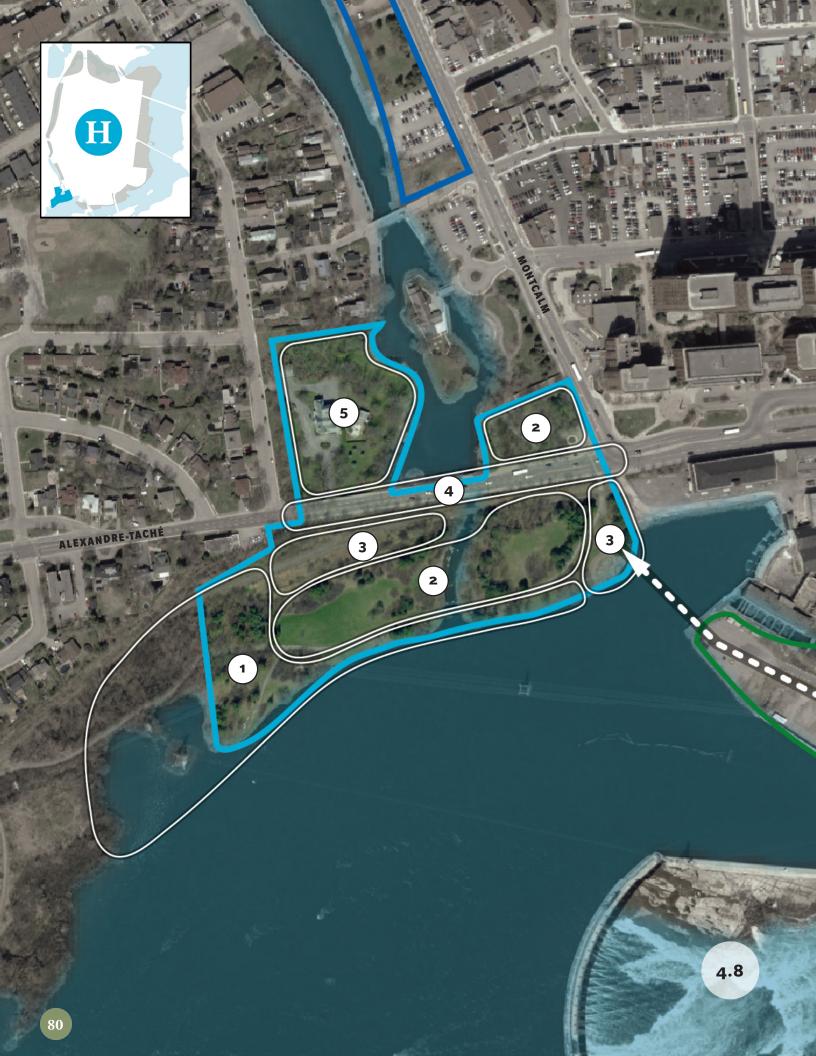
# **ACTIVITIES**

- 5. Develop a natural park on the lower plateau.
- In this natural park, include pathways and areas for relaxation and reflection.
- Design the lower plateau to ensure that it can tolerate repeated flooding and exposure to strong currents.

# **VIEW POINTS**

- 6. Provide sites offering observation points.
  - Showcase views toward Parliament Hill and the Chaudières Falls from the shoreline under the Portage Bridge.
- Showcase the Devil's Hole area.





# 4.8 Mouth of Brewery Creek

# DESCRIPTION AND BACKGROUND

This sector consists of the land bordering Alexandre-Taché Boulevard where it crosses Brewery Creek and meets Montcalm Street. Portageurs Park, Montcalm-Taché Park and the Wright-Scott House form an area of lush greenery at a point from which one can begin to see the Capital's defining elements. Although the waterways are close by, they are still difficult to see. This sector is where a number of pathways in the network intersect, linking the islands, Voyageurs Pathway and Brewery Creek.

Portageurs Park, in particular, sees a great deal of daytime traffic due to the proximity of Terrasses de la Chaudière, where a large number of people work, and because it provides the only river access in downtown Gatineau west of the Portage Bridge. However, its layout and the presence of an

unused railway track isolate it from the urban fabric. The Wright-Scott House is not currently accessible to the public and is isolated from the hub of activity along Brewery Creek and Montcalm Street. Montcalm-Taché Park is a scenic area that was hit hard by the emerald ash borer, losing nearly 60 percent of its forest cover and, as a result, its appeal.

# SITE CONCEPT

These lands mark a gateway to the Capital core area and will be safe, inviting places for users to enjoy the waterways. The sector will continue to be a more accessible downtown oasis of greenery. The sector will reflect its importance as a crossroads and a point of passage in multiple senses (portage, Capital entrance, wildlife crossing, etc.). It will be a transition zone between the natural environment of the Voyageurs corridor and the urban area of the downtown core.



Wright-Scott House

- 1. Protect shoreline habitats, while also maintaining a view of the river.
- 2. Ensure that the main role of Portageurs Park and Montcalm-Taché Park continues to provide relaxation areas and scenic green space.
- 3. Recognize this area's role as a crossroads in the Capital pathway network, and improve the quality of the connections between sites and to the river.
- 4. Develop the sector where Alexandre-Taché Boulevard crosses Brewery Creek and intersects with Montcalm Street and adjacent lands as a gateway to the Capital.
- 5. Showcase the Wright-Scott House heritage building by making the building and the land around it accessible to the public.

# 4.8 Mouth of Brewery Creek



# **DETAILED PLANNING POLICY STATEMENTS**

# PRESERVE AND ENHANCE

### **NATURAL SPACES**

- 1. Protect shoreline habitats, while also maintaining a view of the river.
- Preserve the natural habitat and species at risk near the bay west of Portageurs Park.
- Examine the possibility of expanding the wetlands in the adjacent bay from the west end of the park.
- Add layers of vegetation in the riparian strip.
- Encourage the installation of a fishway in the creek.

### **DEVELOP AND IMPROVE**

# **ROLE OF THE SITES**

- 2. Ensure that the main role of Portageurs Park and Montcalm-Taché Park continues to provide relaxation areas and scenic green space.
- Support daily use of the park with appropriate minor facilities.
- Retain sufficient vegetation to continue to define Portageurs Park boundaries, distinguishing the park from adjacent urban neighbourhoods.
- Maintain a cleared area in Portageurs Park that can occasionally host Level 1 events.
- Relocate the public art works installed in Portageurs Park to increase their visibility and showcase them better.
- Re-establish greenery in Montcalm-Taché Park, following the felling of numerous ash trees.

# **CROSSROADS AND LINKS**

- 3. Recognize this area's role as a crossroads in the Capital pathway network, and improve the quality of the connections between sites and to the river.
- Ensure the continuity of the riverside pathway network by completing the link between Portageurs Park, the falls sector and Eddy Street.
- Enhance the landscaping and design at the park entrance near the intersection of Montcalm Street and Alexandre-Taché Boulevard to make the park more welcoming and the river more visible.

- Collaborate to ensure a seamless transition between Portageurs Park and public spaces in the Zibi neighbourhood along Alexandre-Taché Boulevard.
- Increase the park's permeability from Alexandre-Taché Boulevard by integrating the railway right-of-way east of Hanson Street into the park and eliminating physical barriers, while ensuring that any amenities introduced within the corridor are reversible.

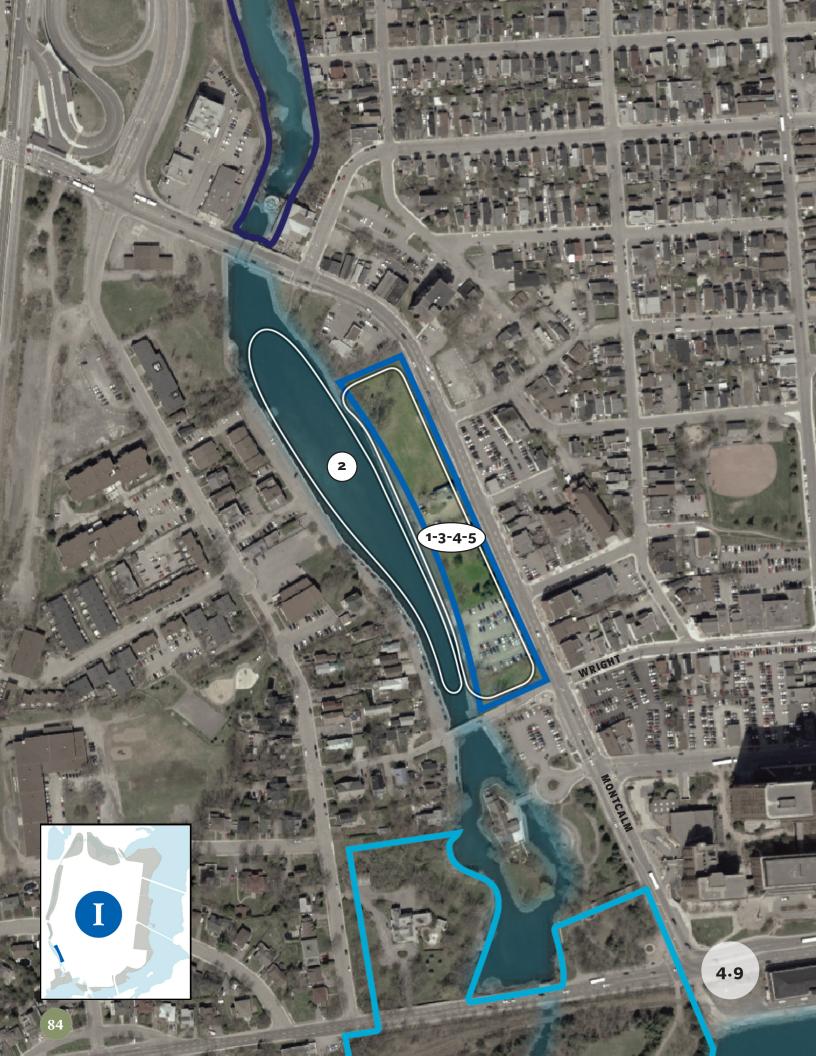
### **ENTRANCE TO THE CAPITAL**

- 4. Develop the sector where Alexandre-Taché Boulevard crosses Brewery Creek and intersects with Montcalm Street and adjacent lands as a gateway to the Capital.
- Collaborate with the Ville de Gatineau to ensure predominant vegetation along Alexandre-Taché Boulevard near the creek, in order to mark a transition toward the sector where the Capital's administrative and political functions are concentrated.
- Maintain a relaxation area around the mouth of the creek.

### **WRIGHT-SCOTT HOUSE**

- Showcase the Wright-Scott House heritage building by making the building and the land around it accessible to the public.
- Develop a conservation plan to protect this FHBRO classified building.
- Find a new use for the site that preserves and showcases its heritage character.
- Support the search for tenants who will use the building for a cultural, commercial or tourism function that is consistent with the property and that will fit with the cultural sector of Montcalm Street.
- Provide public access to the site and the house, regardless of the use.
- Facilitate access between the Wright-Scott House and Montcalm Street by adding a pedestrian link that passes through the island where the theatre is located.





# 4.9 Brewery Creek (Montcalm Street Section)

# DESCRIPTION AND BACKGROUND

The lands include 14,500 m2 (1.45 hectares) of contiguous space between Brewery Creek, Montcalm Street and Wright Street. The land is contaminated due to former industrial activities that took place on the site up to the first half of the 20th century and is virtually vacant, with the exception of a dilapidated building and a car parking lot.

Landscaping is minimal and mainly consists of trees and a grass cover temporarily planted during the second half of the 20th century. It includes a pedestrian walkway above the shoreline that allows people to walk along the creek from Wright Street to the Eiffel Tower Bridge. This section of Brewery Creek also allows for the potential movement of aquatic species despite the presence of two consecutive dams, upstream and downstream of the site.

and also due to its proximity to a large workforce, residences, administrative services, retailers and leisure areas. This also means that its development and enhancement must be the subject of in-depth reflection to determine its use, especially since the area is becoming gradually densified and will require investment in infrastructure and public facilities.

# SITE CONCEPT

Complete neighbourhoods will be created on this site in the downtown core, with five objectives:

- 1. Rehabilitate contaminated lands and create housing.
- 2. Design public spaces.
- 3. Increase the number of residents.
- 4. Provide universal accessibility and sustainable mobility.



Brewery Creek (Montcalm Street section)

- 1. Assess the risks to human health and the environment caused by contamination based on use scenarios.
- 2. Create public awareness about Brewery Creek's history, roles and realities.
- 3. Develop an improvement plan that enhances the area's character by promoting a mixed urban composition that fits in with the existing or future built environment.
- 4. Enhance the use and animation of the site, from Montcalm Street and Brewery Creek's shoreline by creating various indoor and outdoor uses.
- 5. Improve linkages with adjacent sectors and initiatives.

# 4.9 Brewery Creek (Montcalm Street Section) Skating on Brewery Creek

# **DETAILED PLANNING POLICY STATEMENTS**

# PRESERVE AND ENHANCE

# NATURAL SPACES

- 1. Assess the risks to human health and the environment caused by contamination based on use scenarios.
- 2. Create public awareness about Brewery Creek's history, roles and realities.

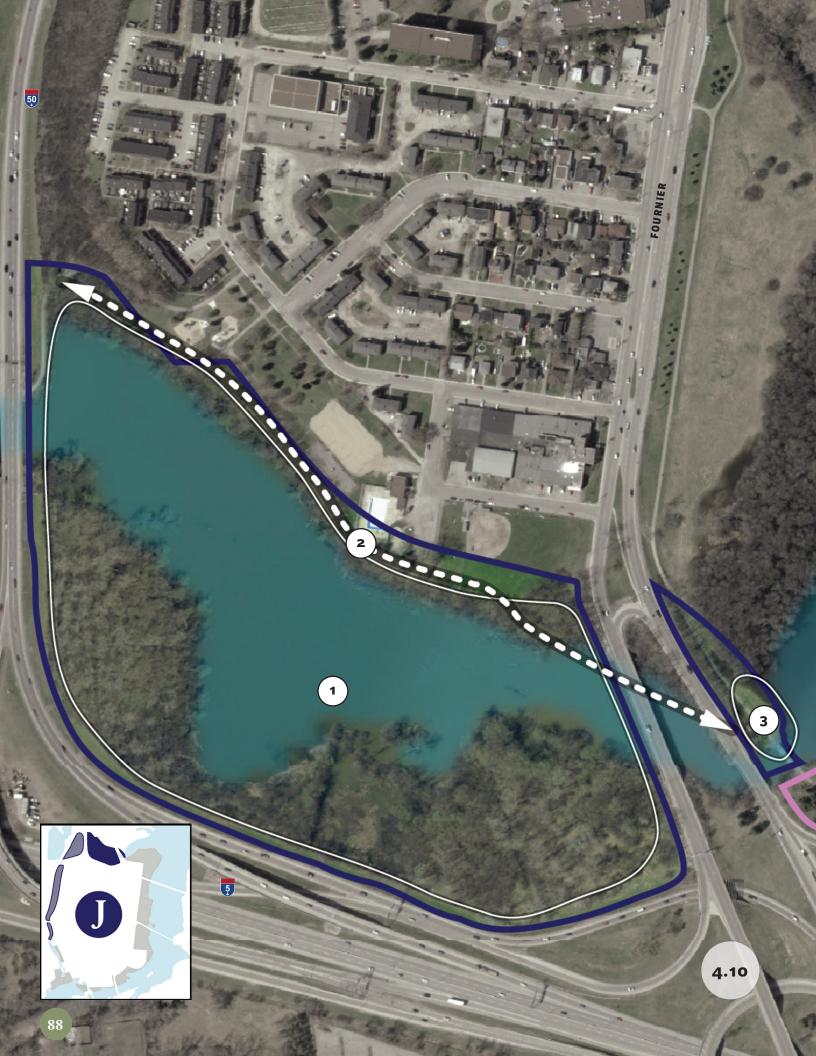
# **DEVELOP AND IMPROVE**

- 3. 3. Develop an improvement plan that enhances the area's character by promoting a mixed urban composition that fits in with the existing or future built environment.
- Lay the groundwork for the redevelopment of federal lands in line with revitalization targets for the downtown, nearby property development, and urban landscape beautification.
- Ensure volumetric integration that respects dimensions and scale for Montcalm Street in order to bound public areas and mitigate disruption caused by demolition, parking lots and vacant lots.
- Develop an occupancy concept that demonstrates financial viability based on the parameters of the location and the socio-economic context of the site.
- 4. Enhance the use and animation of the site, from Montcalm Street and Brewery Creek's shoreline by creating various indoor and outdoor uses.
- Develop public, inclusive and accessible spaces on the creek shoreline, with a tiered vegetation cover.
- Include retail spaces on the ground floor of buildings to promote an animated and vibrant Montcalm Street, and promote recreation and ease of use in all public spaces, including on the Brewery Creek shoreline.
- Jointly determine, along with the Ville de Gatineau, factors that will attract residents and businesses to the federal lands and create a return on investment.
- Contribute to the year-round use of brewery Creek through the strategic location of public spaces close to outdoor destinations, public establishments and facilities.

# 5. Improve linkages with adjacent sectors and initiatives.

- Create connectivity between public spaces, the creek shoreline, and Montcalm Street by including pedestrian alleyways or connected spaces.
- Consolidate the Capital Pathway by connecting the site to the active mobility networks, while prioritizing safe pathway design.





# 4.10 Brewery Creek—Downstream (North of Hull Island)

# DESCRIPTION AND BACKGROUND

The land around Brewery Creek to the north of Hull Island is a highly valuable natural habitat that is home to a number of plant and animal species, some of which are at risk. The sector is at the southern boundary of Leamy Lake Park's precious natural habitat. It is a veritable wealth of natural resources in an urban setting. Both shores consist essentially of woods and wetlands. The area is fragmented by road infrastructure. Brewery Creek is what connects these natural riverside environments. It is a potential migration route around the Chaudières Falls for different fish species, including the American eel and the lake sturgeon.

This sector is the only segment of the creek that is not linked by a pathway, and therefore prevents the completion of a recreational route around Hull Island.

# SITE CONCEPT

This sector is a place where nature can be observed and enjoyed in the city, without compromising its conservation. Interventions will be kept to a minimum. Users will be able to explore this natural corridor, which extends all the way to Montcalm Street, without disturbing any species or existing natural habitats. Allowing access to this sector will make it possible to complete the recreational route around Hull Island.

# DETAILED PLANNING POLICY STATEMENTS

# PRESERVE AND ENHANCE

- 1. Protect plant and animal species, some of which are at risk, as well as their habitat.
- Preserve the wetlands by limiting access areas.
- Support efforts to improve natural habitats.
- Give users an opportunity to learn about Hull Island and appreciate the role it plays for natural species.

### **DEVELOP AND IMPROVE**

- 2. Complete the link in the recreational pathway network between Fournier Boulevard and Highway 50.
- Link this new pathway to existing pathways (Ruisseau-de-la-Brasserie Pathway and Voyageurs Pathway).
- Allow wildlife observation and nature interpretation as the main recreational activities.
- Provide areas where users can stop and enjoy their surroundings.
- Limit actions that could lead to shoreline erosion or natural habitat deterioration.
- 3. Preserve the natural panoramic view of the Ottawa River, as seen from the bridge over Brewery Creek, near Fournier Boulevard.

- 1. Protect plant and animal species, some of which are at risk, as well as their habitat.
- 2. Complete the link in the recreational pathway network between Fournier Boulevard and Highway 50.
- 3. Preserve the natural panoramic view of the Ottawa River, as seen from the bridge over Brewery Creek, near Fournier Boulevard.



# 5 PLAN IMPLEMENTATION



his section presents various tools to implement the plan, as well as methods to facilitate implementation of the planning proposals outlined in the plan. A series of steps for implementing these proposals is also suggested, although no set schedule is proposed.

# 5.1 PLAN ADMINISTRATION

# EFFECTIVE DATE AND CONSISTENCY WITH OTHER PLANS IN FORCE

The Ottawa River North Shore Parklands Plan will take effect upon approval by the NCC Board of Directors. Federal approval granted by the NCC shall confirm the effective date and establish the plan's conditions of approval (*see Appendix 4*).

In approving this plan, the NCC repeals the Jacques-Cartier Park South site plan (1992) and its implementation plan (1994).

The Interpretation Plan for the Quebec Shore of the Ottawa River (2004) remains in effect until it is updated by Canadian Heritage.

Once approved, the Ottawa River North Shore Parklands Plan will have precedence over the policies of Canada's Capital Core Area Sector Plan, particularly in terms of the following:

- inclusion of the monastery land and the shoreline near the Zibi neighbourhood in the Capital domain;
- definition of the boundaries of the National Interest Land Mass (NILM);
- location of the land set aside for a national institution in Jacques-Cartier Park North and on Scott Point;
- the Canadian Museum of History riverfront as a Capital stage;
- permitted uses of the monastery building;
- permitted uses at the Wright-Scott House;
- permitted uses on the lands along Brewery Creek and Montcalm Street.

# PLAN IMPLEMENTATION AND FEDERAL APPROVAL

The federal approval process (NCC federal land use, design and transaction approval) will apply to the implementation of all proposals affecting federal lands under this plan. This process ensures that proposals are in keeping with the plan's objectives.

# **5.2** Implementation Tools

# National Interest Land Mass recommendation

It is recommended that all land already included in the NILM be maintained as such, and that the Wright-Scott House land, located at 28 Alexandre-Taché Boulevard, as well as the lots between Portageurs Park and Alexandre-Taché Boulevard be added to the NILM. It is also recommended that the strip of NILM land currently corresponding to Brewery Creek's water-level pathway, located between Wright Street and the Montcalm Street Bridge, be widened to include the first 20 metres adjacent to the retaining wall required to redevelop the bank, if necessary.

# DEVELOPING AN ACTION PLAN

Once the plan is approved, the Capital Stewardship Branch will be primarily responsible for implementation. An action plan will be developed, prioritizing the most notable and most technically and financially feasible projects, or projects supported by partners. More complex proposals will require time, additional funding sources or further studies before moving on to the implementation stage.

# IMPLEMENTATION SEQUENCE

Some interventions set out in the plan require the prior completion of other actions to meet technical requirements or to ensure the continuation of activities during the transition period.

Before Jacques-Cartier Park South can be redeveloped as described in the plan (to have more clearly defined spaces), the required facilities for hosting large-scale events must first be installed in Jacques-Cartier Park North.

# SITE PLAN PREPARATION

Site plans must be prepared in order to determine the precise location and nature of the modifications and improvements proposed for each site. Site plans will ensure a cohesive spatial arrangement of infrastructure, equipment and landscaping. The design elements indicated in this plan will be used as a basis for the development of site plans. This step will make it possible to determine the specific extent of redevelopment costs, which must be determined before the construction plans are drawn up.

# Additional studies

Before certain site plans can be developed, additional studies will be required, as follows:

- feasibility study for the establishment of a riverfront corridor between Eddy Street and Portageurs Park;
- traffic management study for events held at Jacques-Cartier Park North;
- detailed site plan for the Brewery Creek sector (segment of Montcalm Street), produced in collaboration with the Ville de Gatineau;
- guidelines for conservation of the monastery;
- conservation plan for federal heritage buildings (Wright-Scott House, Charron House, Gilmour-Hughson building, Digester Tower).

# **P**ARTNERSHIPS

The plan's objectives cannot be achieved, nor can the projects emerging from it be completed without the ongoing collaboration of key community stakeholders and the establishment of new partnerships. The NCC must work together with several key stakeholders, including the Algonquin Anishinabe community; the Ville de Gatineau; Outaouais Tourism; federal departments and agencies, such as Public Services and Procurement Canada, Canadian Heritage and the Canadian Museum of History; the Hull Marina corporation; Kruger Products company; and the Ministère du Développement durable, de l'Environnement et de la Lutte contre les changements climatiques du Québec [Quebec Ministry of Sustainable Development, Environment and the Fight Against Climate Change].

Collaboration with Canadian Heritage is especially key in terms of updating various planning documents regarding commemorative, interpretive and public art themes and sites, all of which constitute desired programs for these riverfront lands.

Considering the riverfront lands' wealth of archaeological and heritage resources, the NCC wants to explore resource management and interpretation methods that, among other things, will help mobilize the Algonquin Anishinabe for the development of programs to research and promote their culture.



Partnerships with the private sector could also be established, in particular to increase the offer of complementary recreational services and provide a new vocation for heritage buildings.

5.3 OTHER FACTORS TO CONSIDER

# REVENUE CONTINUITY

The level of revenue that these riverfront lands generate must not be altered by the proposed developments. Revenue sources may, however, evolve as redevelopment opportunities arise.

# 5.4 Updating the Plan

# AMENDING AND UPDATING THE PLAN'S OBJECTIVES

The plan sets out the directions, roles, aims, policy statements and strategies needed to carry out the plan's vision statement.

The plan's statements are subject to amendment. Amendments may be necessary to reflect new intents regarding a particular sector, and they may evolve based on new trends or new information. Amendments may also be required to ensure conformity with other NCC plans and programs, to incorporate changes arising out of detailed plans from particular sectors or from land use applications compatible with the plan.

An amendment may be requested by the NCC itself, a federal department or agency, or other stakeholder. Any request for amendment is subject to a thorough review under the federal approval process.

Any request for an amendment must be justified and in the public interest, consistent with the directions of the Plan for Canada's Capital and the Capital Core Area Sector Plan, as well as the general objectives of this plan, and lead to land use that is consistent with the context.

Depending on the extent of the proposed amendment, public consultation actions may be required. Decisions on amendment requests are within the purview of the Executive Director of Capital Planning. If a plan amendment is deemed necessary, it is then submitted for approval to the NCC Board

of Directors. Minor formulation changes needed for clarity do not require a plan amendment, and will be posted on the NCC website.

# PLAN REVIEW

Provisions must be made for the plan's regular, systematic review, to ensure that it continues to be relevant in light of continual changes in the conditions and needs of the surrounding environment. It is therefore recommended that a summary review be conducted every five years, and that a comprehensive review be conducted every ten years to properly account for evolving demographic, strategic, urban, environmental and economic factors that influence the plan. The comprehensive review should include a detailed schedule of public and stakeholder consultations. The summary review should include an analysis of factors related to heritage, culture, directional signs and the artistic dimension, all outlined in the plan.

# 6 APPENDICES





Kayak on the Ottawa River

# APPENDIX 1

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# APPENDIX 2

# LEVEL OF EVENT INTENSITY

# SIZE OF EVENT SPACES

CAPACITY MARKET (1)
distribution distribution (4)
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4  VARIABLE DENSITY  4  4

# **EVENT SPACES DENSITY**

The surface area listed for each of the following sites represents that available for event use, while taking into account the protection and preservation of vegetation and spaces that must remain accessible to the public. For information purposes, the following table indicates the range in number of people that each site can accommodate according to a variety of event-specific densities, as illustrated above.

LEVEL	SITE	AREA m <sup>2</sup>	1.25 m <sup>2</sup> /PERS.	1.5 m <sup>2</sup> /PERS.	2 m <sup>2</sup> /PERS.	3 m <sup>2</sup> /PERS.
5	JACQUES-CARTIER PARK NORTH	28,750	23,000	19,167	14,375	9,583
4	JACQUES-CARTIER PARK SOUTH	16,000	12,800	10,667	8,000	5,333
3	CANADIAN MUSEUM OF HISTORY	9,250	7,400	6,167	4,625	3,083
1	ZIBI – LAVAL STREET	600	480	400	300	200
1	PORTAGEURS PARK	2,000	1,600	1,333	1,000	667
2	MONTCALM	5,400	4,320	3,600	2,700	1,800

# APPENDIX 3

# STRATEGIC ENVIRONMENTAL ASSESSMENT

# **EXECUTIVE SUMMARY**

The National Capital Commission's Ottawa River North Shore Parklands Plan is a land use plan that falls under the Capital Core Area Sector Plan and establishes a long-term planning framework for ten sites around Hull Island in Canada's Capital Region. The Plan establishes guidelines and policies that will guide development projects and activities on federal lands and serve as a decision-making tool for federal approvals regarding land use, design and real estate transactions. A strategic environmental assessment (SEA) of the Plan was undertaken to determine the scope and nature of potential environmental effects caused by the implementation of the Plan in order to enhance positive potential impacts and eliminate negative effects. The SEA consists of a preliminary scan and a detailed analysis of the Plans environmental effects.

The preliminary scan compared the Ottawa River North Shore Parklands Plan to one regional sustainability plan and one federal sustainability strategy. Within the Plan for Sustainability and Resilience in Canada's Capital Region, the Plan contributes most to the goals of managing growth and development, protecting and restoring green and natural systems, protecting water and managing infrastructure, nurturing culture and identity, and supporting social development. Within the Federal Sustainable Development Strategy (FSDS), the Plan contributes most to the goals of modern and resilient infrastructure, pristine lakes and rivers, sustainably managed lands and forests, healthy wildlife populations, clean drinking water, connecting Canadians with nature, and safe and healthy communities. If the guidelines in the Ottawa River North Shore Parklands Plan are not followed, and unless measures are taken to avoid any detrimental impacts, implementation of the Plan could have potential negative impacts on some of the objectives of the Plan for Sustainability and Resilience in Canada's Capital Region, namely protecting and restoring green and natural systems, protecting water and managing infrastructure. Within the FSDS, negative impacts could arise within the goals of pristine lakes and rivers, sustainably managed lands and forests, healthy wildlife populations, and clean drinking water.

A series of public consultations was undertaken during the pre and post-drafting stages of the Ottawa River North Shore Parklands Plan, in order to determine the public's vision for the parklands and to obtain their comments on the proposed principles and plans within the Plan. The public's wishes for the parklands included protecting and enhancing the natural character of the riverlands, improving access to the river, recreational opportunities, amenities and services along the waterfront, enhancing the historical and cultural interpretation of the sites, improving safety of the trails and promoting animation of the sites through events, facilities and services. Upon reviewing the completed plan, the majority of participants in the public consultation (77%) were very or generally satisfied with the proposals put forth in the Plan. Among the concerns noted were that more emphasis should be placed on protecting the biophysical elements of the parklands and renaturalizing the shorelines and on the Indigenous value of the riverlands. Others felt that there should be more restaurants, shops and amenities within the more urban sites on the parklands and that there should be more access to the river for non-motorized watercraft. Still others were concerned that pathways needed to be made safer and events should be limited in order to maintain the tranquility of the site.

The detailed analysis compared the key planning features of the Ottawa River North Shore Parklands Plan to the biophysical, social and cultural valued environmental elements. It was found that the vision of the Plan would positively contribute to all the valued environmental elements. The first three roles (1. Offer a wide range of experiences, 2. Provide access to the water, and 3. Showcase the symbolism of the Capital) could have a positive impact on the valued social and cultural elements but the first two roles have the potential to have a negative impact on the valued biophysical elements. However, the fourth role (4. Enhance the natural environment) would serve to enhance the valued biophysical elements. Of the specific key planning features, those that have the most potential to enhance the valued biophysical elements are the plans listed in section 3.1 Environmental Protection, as well as the plans for public art and for creating alternatives to parking lots. The key planning features that have the greatest potential to negatively impact

the valued biophysical elements are creating opportunities for recreational contact with the waterways, creating amenities, recreational opportunities and institutions, developing public spaces, developing parking lots, creating new accessible sites and expanding the network of multi-use pathways in the riverfront corridor. However, the guidelines under these key planning features are meant to help limit and mitigate any potential negative impacts. Within all the key planning features, no negative impacts on the social or cultural valued elements were identified. However, although many of the key planning features will have positive impacts on the valued social elements, very few potential positive impacts on the valued cultural elements were identified.

The sector plans present the key actions necessary to fulfill the planning concept for each of the ten target areas for development along the north shore of the Ottawa River. These plans support the four roles for the riverfront lands and meet the conditions required by the various policies and guidelines set out in the key planning features section of the Ottawa River North Shore Parklands plan.

The potential negative impacts of the implementation of the Ottawa River North Shore Parklands Plan can be mitigated by ensuring that the environmental effects of each individual project are analysed and that the guidelines for reducing negative impacts are followed. Specific mitigation measures include ensuring that facilities and infrastructure are located well away from highly sensitive riverine habitats, including fish spawning habitat and other areas where species at risk may be present, and that any alterations of the shoreline are solely for the purpose of increasing ecological integrity. Also site areas should be continually reassessed to ensure that unintended negative impacts on the valued environmental elements are not arising. Ecological integrity indicators could also be measured at various sites to establish a baseline and then monitored to ensure that the integrity of the sites is not being degraded. All development projects and activities should be closely monitored to ensure that they are indeed implementing their proposed action plans and not undertaking actions that are contrary to the guidelines of the Ottawa River North Shore Parklands Plan.



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# **APPROVAL**

#### PROTECTED A

**KEY INFORMATION** 

File: CP2299-20128 IAMIS: 20128 Approval Date: May 15, 2018

Project: Federal Land Use Approval of the Ottawa River North Shore Parklands Plan

FEES: None **PROPONENT** 

Lucie Bureau

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# PROJECT DESCRIPTION

The objective of the Ottawa River North Shore Parklands Plan (the "Plan") is to determine the long-term vision, identify land uses and establish guidelines for the federal lands that comprise the study area. The Plan includes federal lands along the shoreline of the Island of Hull and Brewery Creek in Gatineau. The Plan is meant to guide development projects and activities occurring on federal lands, and will serve as a decision-making tool for federal land-use, design and transaction approvals. This plan falls under Canada's Capital Core Area Sector Plan (NCC, 2005) and the Plan for Canada's Capital 2017-2067 in the NCC's planning framework. The initiative for this Plan is identified as part of a Milestone project by the Plan for Canada's Capital. The proposals contained in the Plan also reflect the NCC's strategic priorities including the objective to offer increased public access and new connections to the shorelines and waterways.

The development of this Plan began in 2014 and has included an extensive public and stakeholder engagement process between November 2014 and fall 2017.

# Study Area

The study area of the Plan generally includes the federal lands in the heart of the Capital that run along the shoreline of the Island of Hull in Gatineau between the Ottawa River and Laurier Street. The Plan also covers the federal lands along Brewery Creek. The study area includes Jacques Cartier Park North and South, the grounds between the Canadian Museum of History and the river, the shoreline property around the Kruger plant to the Portage and Chaudières bridges, Portageurs Park, and the federal lands along Brewery Creek. The Plan also outlines the NCC's desires regarding the development or use of certain adjacent non-federal lands where this would help achieve the objectives described in the Plan.

# Ottawa River North Shore Parklands Plan

# **Key Planning Principles and Vision**

The Plan's vision is driven by a few basic key planning principles deriving from current NCC strategic priorities and the NCC's planning framework. According to these key principles, the riverfront lands should:

- Offer a destination for Canadians and remain in the public domain;
- Contribute to development that reflects the significance of their location within the nation's capital;
- Be managed and developed in a way that contributes to the region's resilience;
- Provide access to waterways in the Capital's Core Area; and
- Conserve the park function for lands identified as such in Canada's Capital Core Area Sector Plan.

The plan is based on a vision that the riverfront parklands on the north shore of the Ottawa River constitute "A destination for people and communities in the core of a resilient, green capital." According to this vision, the riverfront lands fulfil four important roles:

- Offer a wide range of experiences;
- Provide access to the river;
- Showcase the symbolism of the Capital; and
- Enhance the natural environment.

### **Key Planning Features**

The Plan ensures cohesiveness between the parks' various functions and the broad range experiences sought by different users. It contains maps that illustrate the desired future conditions and components to be respected. The maps are identified as interdependent and closely linked components that define proposed developments. The themes explored as components of the concept in the plan includes environmental protection, Capital sites of significance, heritage and archaeological resources, water access, events, and landscape typologies, among others. Planning and policy objectives that apply to the Plan's entire study area are provided and are organized by theme.

### **Sector Plans**

Based on the Plan vision, the roles, and the key planning features, the Plan proposes key actions for each of the 10 sectors that form the study area. Each proposed intervention is identified on the sector map with a numbered marker matching the corresponding list of actions. The proposed interventions were developed in keeping with the general policies outlined. For each sector, the plan provides a description of the sector's existing conditions, a description of the planned outcomes in the future and a summary of the proposed interventions.

### Plan Implementation

The Ottawa River North Shore Parklands Plan will take effect upon approval by the NCC Board of Directors. This approval established the conditions of approval for the plan.

### **ANALYSIS**

Level of Approval:

3

Other NCC Plans:

Plan for Canada's Capital 2017-2067

Canada's Capital Core Area Sector Plan (2005)

National Interest Land Mass (NILM): Yes, partly Pre-contact Archaeological Potential: Low to High

Strategic Environmental Assessment: The Canadian Environmental Assessment Act, 2012 (CEAA, 2012) is not applicable to the Ottawa River North Shore Parklands Plan. However, in accordance with the Cabinet Directive on the Environmental Assessment of Policy, Plan and Program Proposals, a Strategic Environmental Assessment was completed in conjunction with the development of this Plan. The assessment concludes that, overall, it is expected that the implementation of the key policy directions of the Plan will have significant positive environmental and social impacts on Canada's Capital Region, provided that the guidelines in the plan are strictly followed, with careful planning to ensure protection of sensitive environmental features.

Date of NCC Board of Directors approval: April 19, 2018

### **Analysis**

In its analysis, the NCC has taken the following considerations into account:

- The Ottawa River North Shore Parklands Plan presents policy directions to guide land-use and development of the federal lands located along the shoreline of the Island of Hull in Gatineau;
- The study area is located within the Core Area Sector as defined in the NCC's planning framework;
- The Ottawa River North Shore Parklands Plan replaces and cancels the Jacques Cartier Park South Site Plan (NCC, 1992) and the related implementation plan (NCC, 1994);
- The Ottawa River North Shore Parklands Plan fulfills, in part, the NCC's mandate under sections 10 and 11 of the National Capital Act;
- The Plan provides additional guidance and detailed direction for the lands located within the study area. Generally, the plan conforms to the policies of the *Canada's Capital Core Area Sector Plan* (NCC, 2005) and the *Plan for Canada's Capital 2017-2067*;
- The Ottawa River North Shore Parklands Plan encompasses all federal lands within the study area including both lands that are a part of and that are not a part of the National Interest Land Mass (NILM) (figure 1.1);
- A Strategic Environmental Assessment was completed and concluded that the implementation of the Ottawa River North Shore Parklands Plan would result in significant positive environmental and social impacts on Canada's Capital Region
- The Ottawa River North Shore Parklands Plan has taken into account previous feedback and direction provided by the NCC's Board of Directors, the Advisory Committee on Planning, Design and Realty, by the federal and municipal partners, and by the public and other interests as part of the consultation processes.

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### APPROVAL AND CONDITIONS

FEDERAL LAND USE APPROVAL FOR THE OTTAWA RIVER NORTH SHORE PARKLANDS PLAN IS HEREBY GRANTED, PURSUANT TO THE NATIONAL CAPITAL ACT, SUBJECT TO THE FOLLOWING CONDITIONS:

# **IMPLEMENTATION**

- 1.1 An Action Plan identifying the priorities, the budgetary requirements and those responsible for implementing the various actions to carry out the Plan will be developed by the Capital Stewardship Branch and approved by the Executive Management Committee of the NCC.
- 1.2 The National Capital Commission including each respective branch will oversee the implementation of the Ottawa River North Shore Parklands Plan in accordance with their respective responsibilities identified in the Action Plan.

### LAND USE AND DESIGN

- 2.1 The Ottawa River North Shore Parklands Plan shall be the document that determines the long-term vision, land-uses and the planning guidance for the federal lands within the study area. The Plan will guide development projects and activities on federal lands as well as federal land use, design and real estate transaction approval decisions.
- 2.2 The day-to-day administration of requests for the use of federal lands and the continuing implementation of the plan will be conducted through the Federal Land Use, Design and Transaction Approval process. All proposals requiring a Federal Land Use, Design and Transaction Approval will be reviewed in conformity with the objectives and policies of the Plan.
- 2.3 The Ottawa River North Shore Parklands Plan replaces the policies and designations in the Jacques Cartier Park South Site Plan (NCC, 1992) and the related implementation plan (NCC, 1994). In approving this Plan, the NCC is cancelling these two plans.
- 2.4 If any inconsistences or contradictions between the *Ottawa River North Shore Parklands Plan* and *Canada's Capital Core Area Sector Plan* (NCC, 2005), the *Ottawa River North Shore Parklands Plan* shall prevail.
- 2.5 Any proposals for amendment to the Ottawa River North Shore Plan shall be submitted to the Executive Director, Capital Planning for review and, when satisfactory, federal approval. Depending on the scale of the proposed amendment, public consultations may be required, and should respect the appropriate public engagement policies.
- 2.6 All future plans, federal or other, within the study area must be submitted to the Capital Planning Branch for review and if satisfactory, separate approval. The NCC's participation in provincial and municipal planning processes will be consistent with the vision, roles and policies of this Plan.
- 2.7 The NCC shall provide the approved Plan to different partners (e.g., federal, provincial and municipal) for information purposes, and so as to ensure that the maximum harmonization with the Plan can be achieved with their respective policies and plans.

# **ENVIRONMENTAL CONDITIONS**

3.1 All projects undertaken on federal lands within the National Capital Region will, when applicable, be subject to the requirements of the *Canadian Environmental Assessment Act (CEAA)*, and any other pertinent federal acts and policies.

# HERITAGE AND ARCHAEOLOGICAL CONDITIONS

- 4.1 As part of the Federal Approval review process, the NCC will implement federal policies on federal heritage buildings and sites, as amended from time to time, and seek advice from the Federal Heritage Buildings Review Office, when required.
- 4.2 As part of the Federal Approval review process, the NCC will ensure that best practices regarding cultural resource, notably archaeological and paleontological resources, are considered.
- 4.3 On NCC lands and for NCC projects, NCC corporate policies and guidelines regarding heritage buildings, archaeology and other cultural resources will be implemented.

# MONITORING OF LAND-USE, DESIGN AND ENVIRONMENTAL CONDITIONS

5.1 The monitoring of the conditions of this approval will be completed through the Federal Approval process, as well as through the implementation of the Action Plan.

# REAL ESTATE TRANSACTIONS

- 6.1 All realty transactions that require federal approval under the *National Capital Act* such as, but not limited to land disposals, easements or other realty transactions, will be reviewed for conformity with the *Ottawa River North Shore Parklands Plan* prior to their approval.
- 6.2 All NCC realty proposals, such as leases and licenses of occupation, will be reviewed for conformity with the *Ottawa River North Shore Parklands Plan*, prior to the granting of approvals according to internal NCC procedures.

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# **ACCESS TO INFORMATION ACT**

The Proponent acknowledges and understands that the NCC is subject to the provisions of the *Access to Information Act* and may, as a result of a request under that Act, be required to release this Approval, or any other documents arising out of, or related to, this Approval.

# **AUTHORIZED SIGNATURE (NCC)**

MAY 1 5 2018

Daniel Champagne,

Date (YYYY-MM-DD)

Executive Director, Capital Planning

c.c.: Hugues Charron Martin Barakengera Patrick Bunting Sandra Candow Christopher Meek

# REFERENCE DOCUMENTS

Ottawa River North Shore Parklands Plan

Strategic Environmental Assessment - Ottawa River North Shore Parklands Plan

Public Consultation Report - Ottawa River North Shore Parklands Plan

# **AMENDMENTS**

Provisions of the Ottawa River North Shore Parklands Plan modified or repealed by decisions of the Board of Directors (BOD) of the National Capital Commission (NCC)

N° de modification	Name/Title	Intent	Map Changes
Modification No.1	Brewery Creeks Federal Lands Development Concept (2022- 2023)	Establish a mix of uses, functions and built environment that will support the decontamination and optimal redevelopment of the federal lands along the Brewery Creek.	Chapter 2 - Vision and Concept Map 2.5 - Detailed Development Concept:  Change the "Mix of services and park space (Montcalm)" vocation to "Mixed-uses (Montcalm)".  Add "Multi-use pathway (proposed)" from Wright Street to the Eiffel Tower bridge.  Chapter 3 - Key Planning Features Map 3.5 - Recreational Opportunities and Attractions:  Change the "Mix of services and park space (Montcalm)" vocation to "Mixed-uses (Montcalm)".  Add "Pedestrian Traffic" from Wright Street to the Eiffel Tower bridge.  Change the use "Services and recreational businesses (500 m²) and regional cultural pavilion (1,000 m²)" to " Service, commercial, recreational, cultural and community uses ".  Map 3.6 - Shoreline Access:  Change the estimated number of parking spaces to "Brewery Creek (underground) 206".  Map 3.7 - Connectivity  Add " Principal multi-use pathway " from Wright Street to the Eiffel Tower bridge.  Map 3.8 - Events  Add "Animated public space " and remove the number "2" reflecting the "Event scale" on the site.  Map 3.9 - Winter use  Extend the "Walking trail" from Wright Street to the Eiffel Tower bridge.  Add "Heated public space" to the site.  Map 3.10 - Landscaping typology  Add "Urban Park space" to part of the site.  Chapter 4 - Sector Planning  Map 4.9 - Brewery Creek (Montcalm Street Section)  Modify the intervention numbers

Text Changes	Board of Directors Approval	Status
Sous-chapitre 2.4 – Concept d'aménagement détaillé  Réduction du nombre de sites permettant d'accueillir des événements de six à cinq.  Sous-chapitre 4.9 - Le ruisseau de la brasserie (tronçon de la rue Montcalm)  Remplacer le texte en totalité.	2024-P294 2024-04-18	In effect

